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This chapter describes the environmental setting and study area for soils; analyzes impacts that could result from construction, operation, and maintenance of the project; and provides mitigation measures to reduce the effects of potentially significant impacts. This chapter also analyzes the impacts that could result from implementation of compensatory mitigation required for the project and describes any additional mitigation necessary to reduce those impacts, and analyzes the impacts that could result from other mitigation measures associated with other resource chapters in this Draft Environmental Impact Report (Draft EIR).

11.0 Summary Comparison of Alternatives

Table 11-0 provides information on the magnitude of the most pertinent and quantifiable impacts on soils that are expected to result from implementation of the alternatives and the compensatory mitigation. The table presents the CEQA finding after all mitigation is applied. If applicable, the table also presents quantitative results after all mitigation is applied.

Overall, the alternatives would be constructed on near-surface soils having very similar water erosion and wind erosion hazards. Although the southernmost portion of Alternative 5 is in an area where the near-surface soils have a slightly higher water erosion hazard than that of the soils of the other alternatives, this would be offset by the fact that the disturbance area and therefore the area of potential erosion is less because no Southern Forebay would be constructed under Alternative 5. Therefore, the overall potential impact of accelerated water and wind erosion would be similar among the alternatives.

Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c vary somewhat with respect to the extent of topsoil that would be lost from excavation and overcovering. Overall, Alternative 5 would result in a loss of topsoil less than that of the other alternatives.

Parts of all nine of the alternatives would be constructed on or in soil materials that are subject to subsidence, with the alternatives based on the eastern alignment and Alternative 5 comparatively less so because overall they would be constructed where the soil materials have a lower organic matter content or a thinner peat layer.

The alternatives overall would be constructed in areas of near-surface soils having similar expansion potential and corrosivity to concrete and uncoated steel, but with the southern portion of Alternative 5 being underlain by near-surface soils that have relatively low corrosivity to concrete. Therefore, the potential impact of corrosive soils would be lower with Alternative 5.

All of the alternatives would entail construction of temporary and permanent septic tanks or alternative wastewater disposal systems on near-surface soils that are rated as being very limited for such use. Consequently, the potential impact of a wastewater disposal system failure would be similar among all of the project alternatives.

Table ES-2 in the Executive Summary provides a summary of all impacts disclosed in this chapter.

1 **Table 11-0. Comparison of Impacts on Soils by Alternative**

Chapter 11 – Soils	Alternative								
	1	2a	2b	2c	3	4a	4b	4c	5
Impact SOILS-1: Accelerated Soil Erosion Caused by Vegetation Removal and Other Disturbances as a Result of Constructing the Proposed Water Conveyance Facilities	LTS	LTS	LTS	LTS	LTS	LTS	LTS	LTS	LTS
Impact SOILS-2: Loss of Topsoil from Excavation, Overcovering, and Inundation as a Result of Constructing the Proposed Water Conveyance Facilities	2,797 acres/ LTS	3,052 acres/ LTS	2,465 acres/ LTS	2,668 acres/ LTS	2,324 acres/ LTS	2,703 acres/ LTS	1,963 acres/ LTS	2,194 acres/ LTS	1,302 acres/ LTS
Impact SOILS-3: Property Loss, Personal Injury, or Death from Instability, Failure, and Damage as a Result of Constructing the Proposed Water Conveyance Facilities on or in Soils Subject to Subsidence	LTS	LTS	LTS	LTS	LTS	LTS	LTS	LTS	LTS
Impact SOILS-4: Risk to Life and Property as a Result of Constructing the Proposed Water Conveyance Facilities in Areas of Expansive or Corrosive Soils	LTS	LTS	LTS	LTS	LTS	LTS	LTS	LTS	LTS

Chapter 11 – Soils	Alternative								
	1	2a	2b	2c	3	4a	4b	4c	5
Impact SOILS-5: Have Soils Incapable of Adequately Supporting the Use of Septic Tanks or Alternative Wastewater Disposal Systems Where Sewers Are Not Available for the Disposal of Wastewater	LTS	LTS	LTS	LTS	LTS	LTS	LTS	LTS	LTS

1 LTS = less than significant.

11.1 Environmental Setting

This section describes the environmental setting for soils in the study area. Depending on the context, the terms *soil* and *soils*, as used in this chapter, refer to the upper approximately 5 feet of earthen material as mapped and classified by the Natural Resources Conservation Service (NRCS) (see the discussion below) and to any unconsolidated earthen material, irrespective of the depth at which it occurs. These terms are not used to refer to reusable tunnel material (RTM). For the purposes of this chapter, the soils study area (see Figure 11-1) refers to all areas that could involve excavation, filling, stockpiling, constructing, or otherwise disturbing the ground to construct the conveyance facilities and appurtenant features, such as tunnels, intakes, forebays, tunnel access shafts, levees, new roads and improved existing roads, power lines, temporary and permanent RTM storage areas, laydown/staging areas, and compensatory mitigation areas for all of the project alternatives. The soils study area also includes a 0.5-mile buffer beyond the footprints of these areas, except for power transmission lines, metering areas, and park-and-ride lots, which have a 0.125-mile buffer.

The soils study area was selected for the geographic scope of the analysis because all soil-related effects and constraints are restricted to the immediate location of the potential effect and possibly adjacent areas. Areas outside of the soils study area were not considered because no ground disturbance would occur in those areas.

The information is primarily based on the NRCS (formerly Soil Conservation Service) online Soil Survey Geographic (SSURGO) database, supplemented by printed soil survey reports for the five counties in the study area. Other sources used include Delta Conveyance Design and Construction Authority (DCA) project-specific reports, California Department of Water Resources (DWR) and U.S. Geological Survey data and publications, academic technical reports and publications, and county general plans.

This section describes soil characteristics in the study area with respect to the following.

- Soil associations.
- Soil chemical and physical characteristics.
- Soil suitability/limitations for various uses.
- Wind and water erosion hazards.
- Land subsidence resulting from biological oxidation of organic carbon in organic soil.

Other chapters that contain information related to soils are listed below.

- Soil resources, as they pertain to crop production (including potential salinization caused by irrigation), are discussed in Chapter 15, *Agricultural Resources*.
- Geotechnical properties of soils, as they pertain to the potential for settlement under load or as a result of tunneling, soil stability, levee stability, and liquefaction, are described in Chapter 10, *Geology and Seismicity*.
- Carbon dioxide (CO₂) flux to the atmosphere from oxidation of organic matter in peat soil is discussed in Chapter 30, *Climate Change*, and Chapter 23, *Air Quality and Greenhouse Gases*.

1 • Water quality concerns and regulatory implications associated with soil erosion and
2 sedimentation are summarized in this chapter, but are more thoroughly discussed in Chapter 9,
3 *Water Quality*.

4 • Land subsidence from groundwater extraction is described in Chapter 8, *Groundwater*.

5 • Ground settlement is described in Chapter 10, *Geology and Seismicity*.

6 This chapter does not describe the soil setting or potential project effects in the State Water Project
7 (SWP) and Central Valley Project (CVP) export service areas. As appropriate, this topic is addressed
8 in Chapter 31, *Growth Inducement*.

9 **11.1.1 Study Area**

10 The area evaluated for potential effects on soils is the study area, which includes portions of
11 Sacramento, Yolo, San Joaquin, Contra Costa, and Alameda Counties.

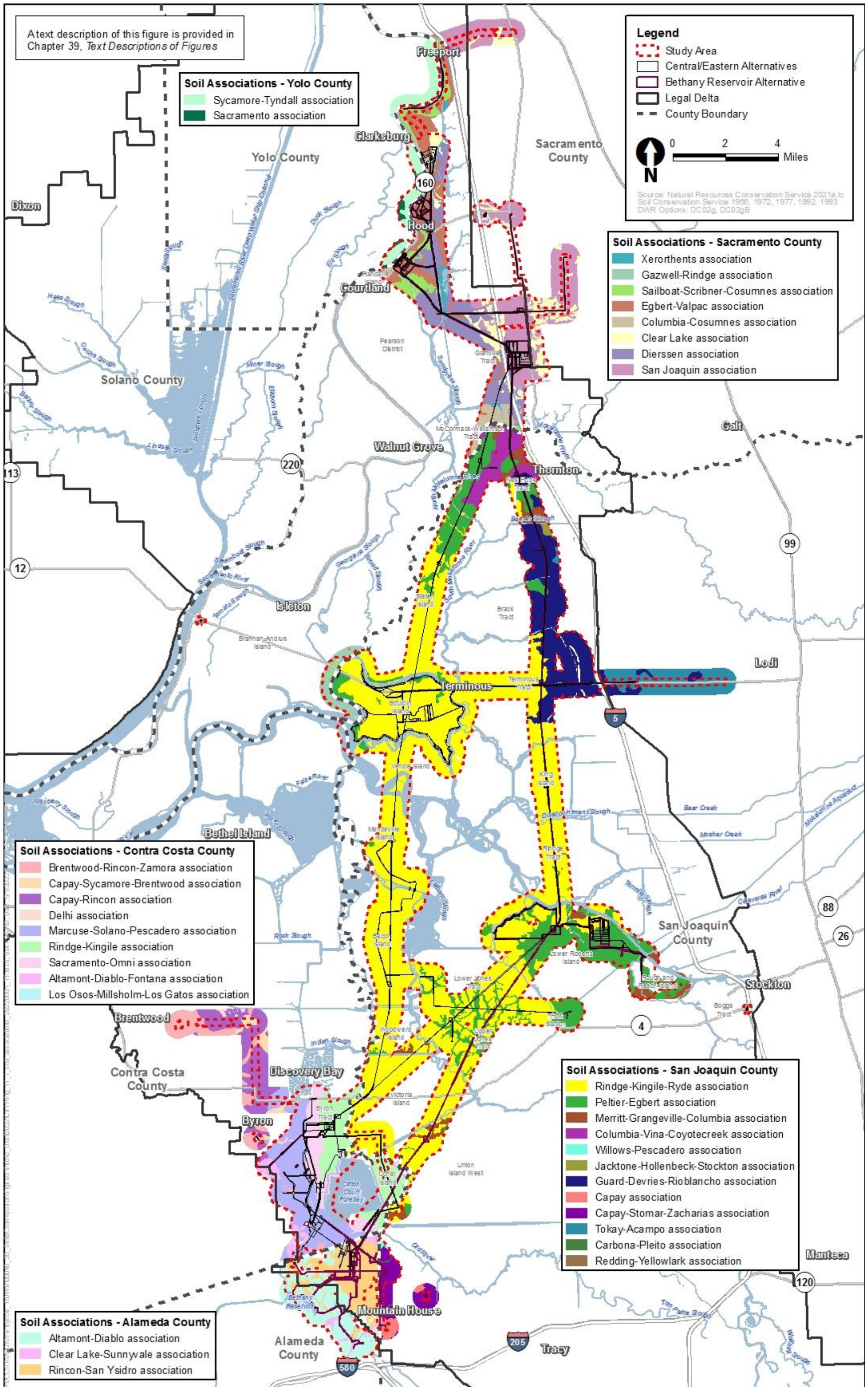
12 **11.1.1.1 NRCS Soil Associations**

13 Because the study area is large, the soils are best described at a landscape scale, rather than at a
14 detailed scale. NRCS maps soils at a landscape scale by mapping soil associations. Soil associations
15 are groupings of individual soils that occur together in the landscape and are typically named after
16 the two or three dominant soil series. For example, the dominant soil components in the Sycamore-
17 Sailboat-Egbert soil association in Sacramento County are the Egbert and Sailboat soil series. Soil
18 associations cover broad areas that have a distinctive pattern of soils, relief, and drainage. Figure
19 11-1 shows the soil associations in the study area and Appendix 11A, *Soil Associations*, describes
20 their context in the landscape and summarizes their general characteristics. The appendix also
21 shows which detailed soil map units occur within each association, within the study area (Soil
22 Conservation Service 1966, 1972, 1977, 1992, 1993; Natural Resources Conservation Service
23 2021a). This generalized soil map (Figure 11-1) is useful for understanding the general
24 characteristics of the soils and for comparing the suitability of large areas for general land use
25 planning purposes. Appendix 11B, *Soil Map Units, Taxonomic Classifications, Soil Limitations, and*
26 *Risk of Corrosion*, provides the detailed soil map unit names and the soils' suitability for certain uses
27 that are relevant to the project.

28 Soil associations within the study area can be generally grouped based on relationships with the
29 following physiographic settings (see Appendix 11A).

- 30 • Basins and delta.
- 31 • Basin rims.
- 32 • Floodplains and stream terraces.
- 33 • Valley fill, alluvial fans, and low terraces.
- 34 • Uplands.

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1
2 **Figure 11-1. Soil Associations**

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1 Basin and Delta Soils

2 Basin and delta soils occupy the lowest elevations and are often protected by levees (Soil
3 Conservation Service 1992:5, 1993:12–13). Most of these low-lying soils contain substantial organic
4 matter content and are classified as muck or peat¹ (Soil Conservation Service 1992:11, 1993:12);
5 Figure 11-2 shows the percent organic matter content of the upper 5 feet of soils in the study area.
6 Examples of soil associations containing organic soils in the study area include the Egbert-Valpac
7 association in Sacramento County (Soil Conservation Service 1993:13), the Rindge-Kingile-Ryde
8 association in San Joaquin County (Soil Conservation Service 1992:11), and the Rindge-Kingile
9 association in Contra Costa County (Soil Conservation Service 1992:5).

10 Organic soils (consisting of muck and peat) contain large accumulations of partially decomposed
11 plant material. In muck soils, plant material is decomposed to a greater degree than in peat soils. (In
12 this chapter, unless specified otherwise, the term *peat* is used in a general way to refer to both types
13 of organic soils.) In the Delta, most of the near-surface soils are mucks (Natural Resources
14 Conservation Service 2021b). In some areas, unaltered peat soils occur, which are characterized as
15 having two layers: one relatively thin layer with plant material derived from tules (*Schoenoplectus*
16 spp.), and an underlying, deeper layer of plant material derived from common reed, primarily
17 *Phragmites australis* (Weir 1950:37–39). Peat soils are in the soil order Histosols. By definition,
18 Histosols contain more than 18% organic carbon if the mineral fraction of the soil contains at least
19 60% clay, or more than 12% organic carbon if no clay is present). Histosols are further classified
20 into suborders according to level of decomposition in the subsurface. Fibrists (i.e., peat) exhibit
21 relatively minor decomposition, with fibric material dominant in the subsurface; Hemists are
22 moderately decomposed with hemic organic matter in the subsurface; and Saprists (i.e., muck) are
23 the most decomposed, with sapric material in the subsurface (Natural Resources Conservation
24 Service 1999:473).

25 Soils along the margin of the Delta contain more mineral material and less organic matter than those
26 in the central Delta. Mineral soils that occur in the Delta are typically fine textured with poor
27 drainage (e.g., the Clear Lake association in Sacramento County [Figure 11-1]) (Soil Conservation
28 Service 1993:15).

29 The topsoil² layer of the soils in this physiographic setting generally ranges between 16 and 60
30 inches thick, with the thickest topsoil layers occurring among the Histosols (i.e., muck soils) (Soil
31 Conservation Service 1977:13; 1992:11; 1993:13).

¹ NRCS differentiates organic soils from non-organic soils (i.e., “mineral” soils); the former contains 12% to 18% or more organic carbon, depending on the clay content and water saturation conditions (Natural Resources Conservation Service 2018:127–128).

² As used in this discussion of the specific soil characteristics in the study area, the term *topsoil* refers to the native mineral or organic (i.e., peat or muck) soil horizon(s) that have appreciable amounts of organic matter and occur in the upper part of the soil profile. In a given soil profile, these horizons may include the O, Oi, Oe, Oa, A, Ap, A1, A2, A3 horizons. (There are no soil profiles in the study area that contain all of these soil horizons.) However, where used elsewhere in this chapter, the term *topsoil* is used in a more general way to refer to the upper 12 inches that has the highest concentration of organic matter, microorganisms, and biological soil activity and has more favorable conditions for plant growth compared to lower part of the soil profile.

1 Basin Rim Soils

2 Basin rim soils are found along the rims (edges) of basins. Soils in this physiographic setting are
3 mineral soils that are moderately well drained to well drained and have fine textures in their surface
4 horizons. Some areas contain soils with a claypan layer³ in the subsurface, such as the soils in the
5 Rincon-San Ysidro association in Alameda County near Clifton Court Forebay (Figure 11-1).
6 Dierssen soils in western Sacramento County have a sandy clay loam texture at the surface, a
7 calcareous clay subsoil, and a hardpan at a depth of 20 to 45 inches (Figure 11-1) and also can have
8 a perched water table at a depth of 6 to 36 inches in winter and early spring (Soil Conservation
9 Service 1993:46–47).⁴

10 The topsoil layer of the soils in this physiographic setting generally ranges between 5 and 14 inches
11 thick (Soil Conservation Service 1992:197, 203, 248; 1993:167, 217).

12 Floodplain and Stream Terrace Soils

13 Floodplain and stream terrace soils are mineral soils located adjacent to major rivers and other
14 streams and may be associated with landward sediment accumulations behind natural levees. Soils
15 are stratified, with relatively poor drainage and fine textures. Examples include Sailboat-Scribner-
16 Cosumnes and Egbert-Valpac associations adjacent to the Sacramento River, and the Columbia-
17 Cosumnes association other streams in Sacramento County (Figure 11-1).

18 The topsoil layer of the soils in this physiographic setting generally ranges between 8 and 20 inches
19 thick (Soil Conservation Service 1992:204; 1993:162, 164).

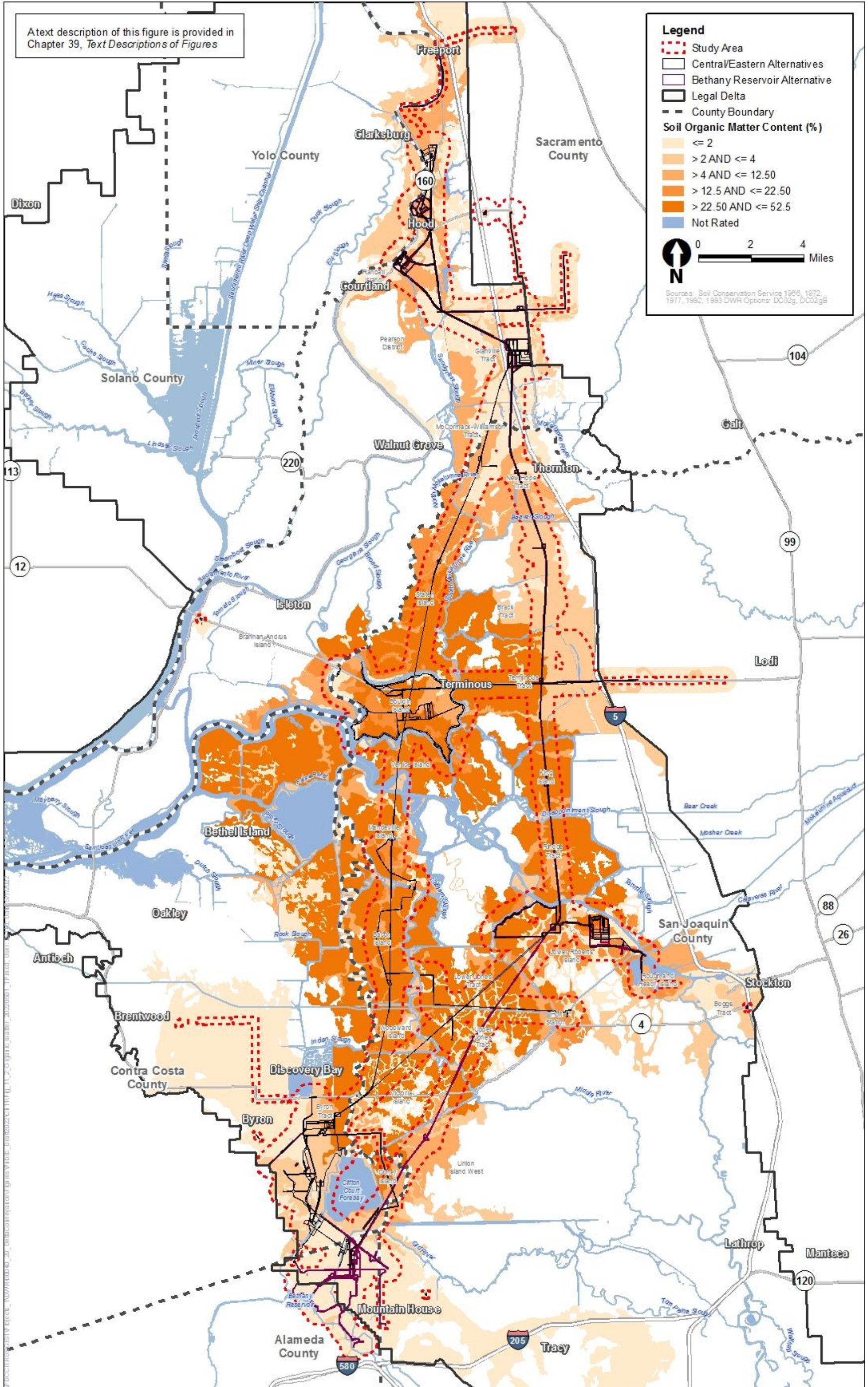
20 Valley Fill, Alluvial Fan, and Low Terrace Soils

21 Valley fill, alluvial fan, and low terrace soils are typically very deep with variable texture and ability
22 to transmit water. Alluvial fan soils range from somewhat poorly drained fine sandy loams and silty
23 clay loams (e.g., the Sycamore-Tyndall association in Yolo County). Soils on low terraces include the
24 San Joaquin soils in Sacramento County in the vicinity of Stone Lakes National Wildlife Refuge, which
25 are moderately well drained with a claypan subsoil and have a hardpan at a depth of 26 to 48 inches
26 (Soil Conservation Service 1992:227). A shallow water table may be present in some areas (e.g., the
27 Capay-Sycamore-Brentwood association in Contra Costa County [Soil Conservation Service
28 1977:13,16]), or a shallow water table may sometimes be present as the result of irrigation (e.g., the
29 Capay association on interfan basins of San Joaquin County [Soil Conservation Service 1992:16]).
30 Delhi soils are sandy, very deep and somewhat excessively drained. They occur in the Delhi
31 association in Contra Costa County (Soil Conservation Service 1977:8).

32 The topsoil layer of the soils in this physiographic setting generally ranges between 5 and 26 inches
33 thick (Soil Conservation Service 1972:33, 36; 1977:20; 1992:26; 1993:200).

³ A naturally occurring subsurface layer of significant clay accumulation.

⁴ A naturally occurring subsurface layer cemented by silica and iron.



A text description of this figure is provided in Chapter 39, Text Descriptions of Figures

Legend

- Study Area
- Central/Eastern Alternatives
- Bethany Reservoir Alternative
- Legal Delta
- County Boundary

Soil Organic Matter Content (%)

- ≤ 2
- > 2 AND ≤ 4
- > 4 AND ≤ 12.50
- > 12.5 AND ≤ 22.50
- > 22.50 AND ≤ 52.5
- Not Rated

0 2 4 Miles

Sources: Soil Conservation Service 1996, 1972, 1977, 1992, 1993 DWR Options: DC02g, DC02gb

1
2 **Figure 11-2. Soil Organic Matter Content in Near-Surface Soils**

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1 Upland Soils

2 Upland soils, which are of very limited extent in the study area, occur only southwest and southeast
3 of Byron, southeast of the Byron Airport, and in the vicinity of the Bethany Reservoir. They occur on
4 hills with slopes ranging from 5% to 15%. Limited to the Linne series, which in the study area
5 occurs only within the Los Osos-Millsholm-Los Gatos association, the upland soils are underlain by
6 soft sandstone and shale, are calcareous, well drained, and typically are fine-loamy throughout (Soil
7 Conservation Service 1977:30).

8 The topsoil layer of the Linne series is typically 29 inches thick (Soil Conservation Service 1972:30).

9 11.1.1.2 Soil Physical and Chemical Properties

10 The physical and chemical properties of soil affect the way a soil “behaves” under specific land uses.
11 These characteristics are especially important for engineering considerations. Soil suitability and
12 limitation ratings, derived from NRCS soil survey mapping of the upper 5 feet of soil, for various
13 engineering uses are identified in Appendix 11B, *Soil Map Units, Taxonomic Classifications, Soil*
14 *Limitations, and Risk of Corrosion*. Relevant soil physical properties described in this section are
15 expansiveness (i.e., shrink-swell potential) and erodibility by water and wind.

16 Physical and chemical properties of the upper approximately 5 feet of soils in the study area are
17 detailed in Appendix 11C, *Soil Chemical and Physical Properties, Soil Interpretations, and Land*
18 *Classifications*, and are described in the following sections. Other soil properties shown in Appendix
19 11C but not discussed below include those properties that are important for evaluation of soil
20 suitability for agriculture, including Storie Index, Land Capability Classification, and Prime Farmland
21 soils. A discussion of these characteristics, which are relevant to agricultural use, is provided in
22 Chapter 15, *Agricultural Resources*.

23 Expansive Soils (Shrink-Swell Potential)

24 Expansive soils increase in volume when wet and shrink in volume when dry. The degree of
25 expansiveness, or shrink-swell potential, depends on the type and amount of clay content in the soil.
26 The highest shrink-swell potential exists in soils with high amounts of smectite clays. Expansiveness
27 can be characterized by measuring a soil’s linear extensibility percent (LEP) and coefficient of linear
28 extensibility (COLE). The LEP is the linear expression of the volume difference of natural soil fabric
29 at 1/3-bar or 1/10-bar water content and oven dryness. The volume change is reported as percent
30 change for the whole soil. The COLE is the change in length of an unconfined soil clod as moisture
31 content is decreased from a moist to a dry state, reported as a percentage (Natural Resources
32 Conservation Service 2019:618-A.41).

33 See Appendix 11C for the linear extensibility of the soil map units for the upper 5 feet of the soil
34 profile. Table 11-1 shows the shrink-swell soil classes based on LEP, as defined by the *National Soil*
35 *Survey Handbook* (Natural Resources Conservation Service 2019:41).

1 **Table 11-1. NRCS Shrink-Swell Soil Classes Based on Linear Extensibility Percent and Coefficient of**
 2 **Linear Extensibility**

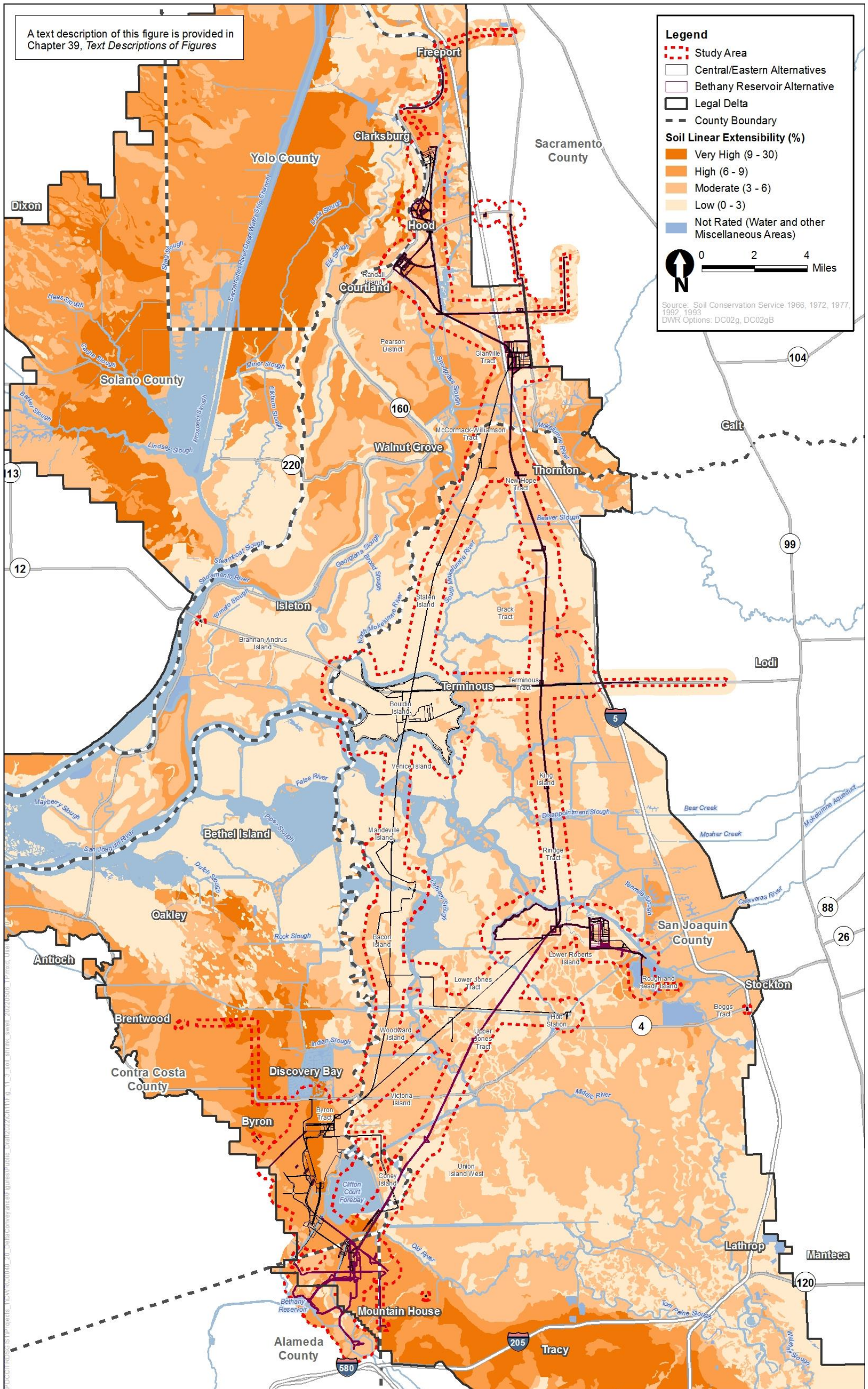
Shrink-Swell Class	LEP	COLE
Low	<3	<0.03
Moderate	3–6	0.03–0.06
High	6–9	0.06–0.09
Very High	≥9	≥0.09

3 Source: Natural Resources Conservation Service 2019:618-A.41.

4 COLE = coefficient of linear extensibility; LEP = linear extensibility percent; NRCS = Natural Resources Conservation
 5 Service.

6
 7 Figure 11-3 shows the LEP and COLE classes for the upper 5 feet of soil material. The LEP of soil
 8 materials below approximately 5 feet is not rated. Where one soil layer in the soil profile has a
 9 different LEP than other layers, the layer with the highest LEP is shown on the figure. Areas of the
 10 study area with the highest soil shrink-swell potential occur in the southwestern part of the study
 11 area (Figure 11-3). Soils with the lowest shrink-swell potential occur in the central part of the study
 12 area.

13 In addition to the near-surface soil expansion ratings available from the NRCS, the soil plasticity
 14 index (PI) values were measured from soil borings extending to deeper depths for 15 conveyance
 15 facility sites, such as the intakes, Southern Forebay, Bethany Reservoir Pumping Plant, and shaft
 16 sites, as shown in the Conceptual Design Phase Seismic Site Response Analysis (Final Draft)
 17 technical memorandum (Delta Conveyance Design and Construction Authority 2022a:1, 5–18). The
 18 PI is a measure of the plasticity of a soil and reflects the size of the range of water contents in which
 19 the soil exhibits plastic properties. Soils with a high PI tend to be clayey and those with a low PI tend
 20 to have little or no silt- or clay-sized particles. The type of clay mineral present also greatly affects
 21 the PI. The 15 sites at which the PI was measured cover both the central and eastern alignments and
 22 the Bethany Reservoir alignment. PI was measured at multiple depths at each site. The Conceptual
 23 Design Phase Seismic Site Response Analysis shows that the measured PI values ranged from 8 to 45
 24 among the 15 sites. A PI greater than 17 is generally considered to be highly plastic.



1
2 **Figure 11-3. Soil Shrink-Swell Potential – Near-Surface Soils**

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1 **Soil Compression**

2 Soil compression is defined as a decrease in soil volume when soil is subjected to a mechanical load.
3 Soil compression behavior is influenced by soil organic matter content, moisture content, and bulk
4 density. Structures constructed on soils subject to compression can be damaged or fail when part or
5 all of the structure settles under the load. Utilities connecting to the settled facilities can also be
6 damaged.

7 Based on the Unified Soil Classification System, soils that are most subject to compression or that
8 may otherwise not suitable for construction depending on the applied load without remediation
9 include some inorganic silts and very fine sands, organic clays, and peat soils (Natural Resources
10 Conservation Service 2012:3-27). For construction of facilities requiring fill soil (e.g., shaft pads), the
11 Unified Soil Classification System groups that are subject to “high” or “very high” compressibility are
12 those in groups “PT,” “OL,” “MH,” “CH,” and “OH” (Natural Resources Conservation Service 2012:3-
13 27). Appendix 11C, *Soil Chemical and Physical Properties, Soil Interpretations, and Land*
14 *Classifications*, shows the Unified Soil Classification System group for each NRCS soil map unit in the
15 study area.

16 The Unified Soil Classification System group for the near-surface soils in the study area was
17 identified using NRCS GIS-based detailed soil survey mapping data (i.e., SSURGO) (Natural
18 Resources Conservation Service 2021b). As shown in Appendix 11C, many of the soil map units in
19 the study area consist of soils that are in one of the five Unified classes mentioned above that would
20 be subject to high compression or otherwise would not be suitable for use in construction without
21 remediation. Maps of organic soils and geologic boring logs were used to infer the compressibility of
22 soil materials below a depth of approximately 5 feet.

23 **Soil Erodibility by Water**

24 Water erosion results when raindrop impact detaches soil particles and flowing water removes and
25 transports soil material. Sheet erosion removes soil from an area in a fairly uniform manner without
26 development of discrete channels. Rill erosion removes soil through the cutting of many small but
27 discrete channels where runoff concentrates. Gully erosion occurs when water cuts down into the
28 soil along the line of flow and the cut channels are deep enough that they cannot be obliterated
29 through tillage.

30 Soil loss through sheet and rill erosion can be predicted through models, such as the Revised
31 Universal Soil Loss Equation (RUSLE2). RUSLE2 predicts soil loss based on numerous factors,
32 including rainfall erosivity, soil erodibility (defined below), slope length and steepness, vegetative
33 cover, and management practices (U.S. Department of Agriculture Agricultural Research Service
34 2020).

35 Appendix 11C includes wind and water soil erodibility factors for each soil map unit in the study
36 area. The soil erodibility factor (K_w) is a relative index of the susceptibility of a bare, cultivated soil
37 to particle detachment and transport by raindrop impact and runoff, but does not reflect the
38 influence of slope on potential erosion rates. Therefore, the erosion hazard may be low in a level
39 area with soils that have a high K_w value. Experimentally measured K_w values vary from 0.02 to
40 0.69, with the higher end of the range representing soils with greater susceptibility to particle
41 detachment and transport. Clayey and sandy soils have low K_w values because the soil particles are
42 resistant to detachment from raindrop impact (as with clayey soils) or because of their higher

1 infiltration capacity (as with sandy soils). Loamy soils have moderate Kw values. Silty soils are the
2 most susceptible to water erosion, with high Kw values (U.S. Department of Agriculture Agricultural
3 Research Service 2020).

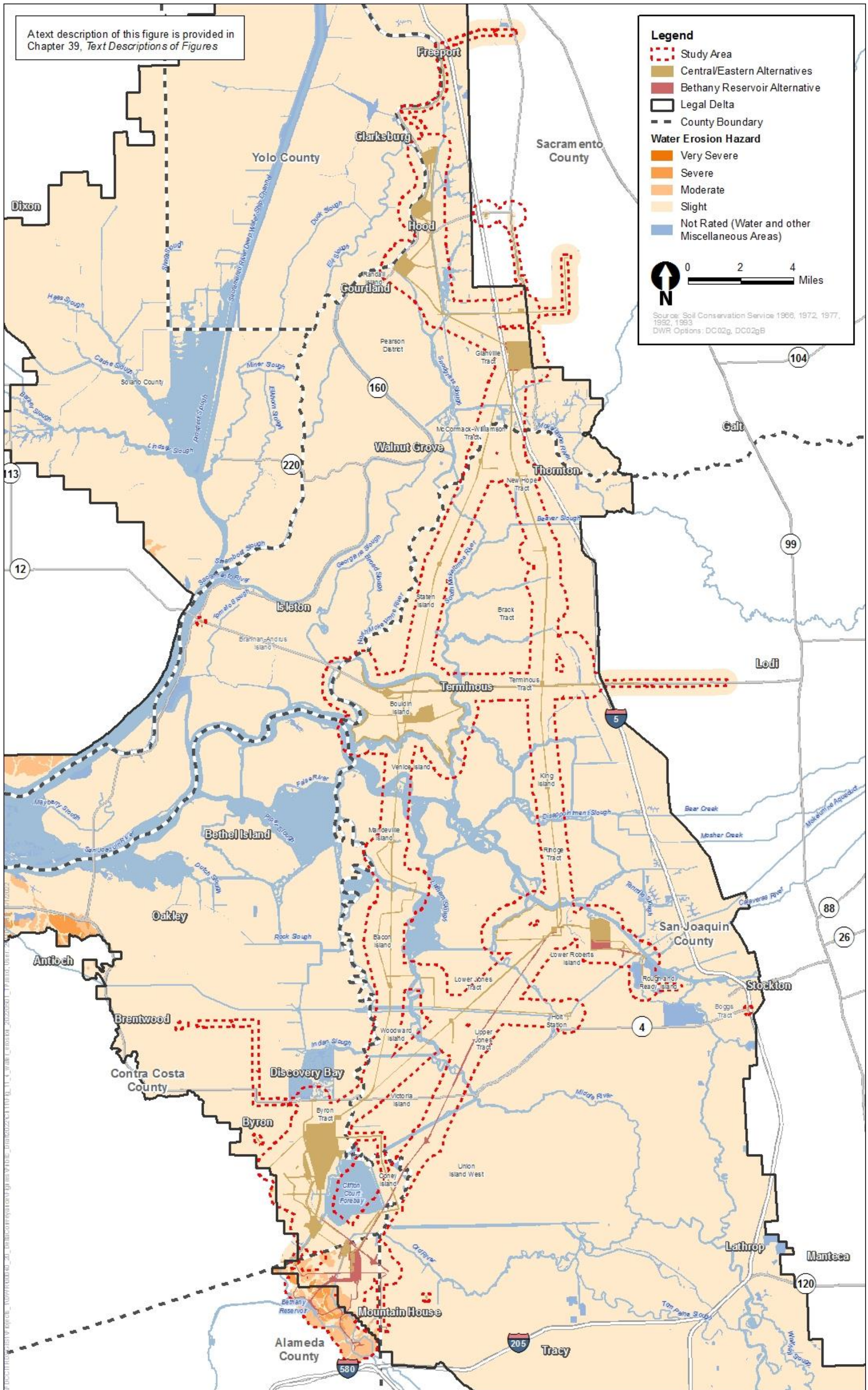
4 Figure 11-4 provides water erosion hazard ratings for the surface layer of soils in the study area
5 (Natural Resources Conservation Service 2021b). *Erosion hazard* refers to the degree to which a soil
6 will be subject to accelerated erosion⁵ rates when the land surface is disturbed. Erosion hazard is
7 primarily controlled by the RUSLE2 soil erodibility factor and the steepness of the slope. The soil
8 survey hazard ratings shown in Figure 11-4 are based on sheet or rill erosion in areas outside of
9 roads and trail areas, where 50%–75% of the land surface has been exposed by ground-disturbing
10 activities.⁶ Hazard ratings range from “slight,” which indicates that erosion is unlikely under
11 ordinary climatic conditions, to “very severe,” which indicates that significant erosion is expected,
12 loss of soil productivity and off-site damage are likely, and erosion-control measures are costly and
13 generally impractical (Natural Resources Conservation Service 2019). The ratings show the relative
14 water erosion hazard that would exist during construction or other ground-disturbing activities.
15 Because of the level to nearly level slopes, water erosion hazard is rated as “slight” throughout
16 nearly all of the study area. In more sloping areas, specifically in the vicinity of the Bethany
17 Reservoir, the erosion hazard is generally “moderate.”

18 **Soil Erodibility by Wind**

19 Soil erodibility by wind is related to soil texture, organic matter content, calcium carbonate content,
20 rock fragment content, mineralogy, and moisture content. NRCS assigns soil map units to one of nine
21 wind erodibility groups (WEGs) based on susceptibility to blowing: 1, 2, 3, 4, 4L, 5, 6, 7, and 8,
22 progressing from the most to the least susceptible (Natural Resources Conservation Service
23 2019:618-A.99). The WEGs assume that the soil that has been cultivated or is bare. Appendix 11C
24 shows the WEGs of the soil map units in the study area; the appendix shows that the map units
25 consisting of sandy and organic soils are most susceptible to wind erosion. The organic soils of the
26 central Delta have a high susceptibility to wind erosion, as indicated by their classification in WEGs
27 1 through 3. Figure 11-5 shows much of the study area is underlain by surface layer soils that have a
28 relatively high wind erosion hazard.

⁵ *Accelerated erosion* refers to the increased erosion rates, largely the consequence of human activities, that are greater than natural erosion rates.

⁶ For the purpose of this analysis, the erosion hazard rating for areas of Histosols and mucky mineral soils was modified from that provided in the SSURGO database to compensate for the influence of high organic matter content on the rating. The Histosols and mucky mineral soils in the study area typically have a very low Kw value (i.e., 0.02). This low soil erodibility, combined with level to nearly level slopes, results in a “slight” erosion hazard in such areas; this characterization is consistent with the printed versions of the county soil survey reports (Soil Conservation Service 1966, 1972, 1977, 1992, 1993).



A text description of this figure is provided in Chapter 39, Text Descriptions of Figures

Legend

- Study Area
- Central/Eastern Alternatives
- Bethany Reservoir Alternative
- Legal Delta
- County Boundary

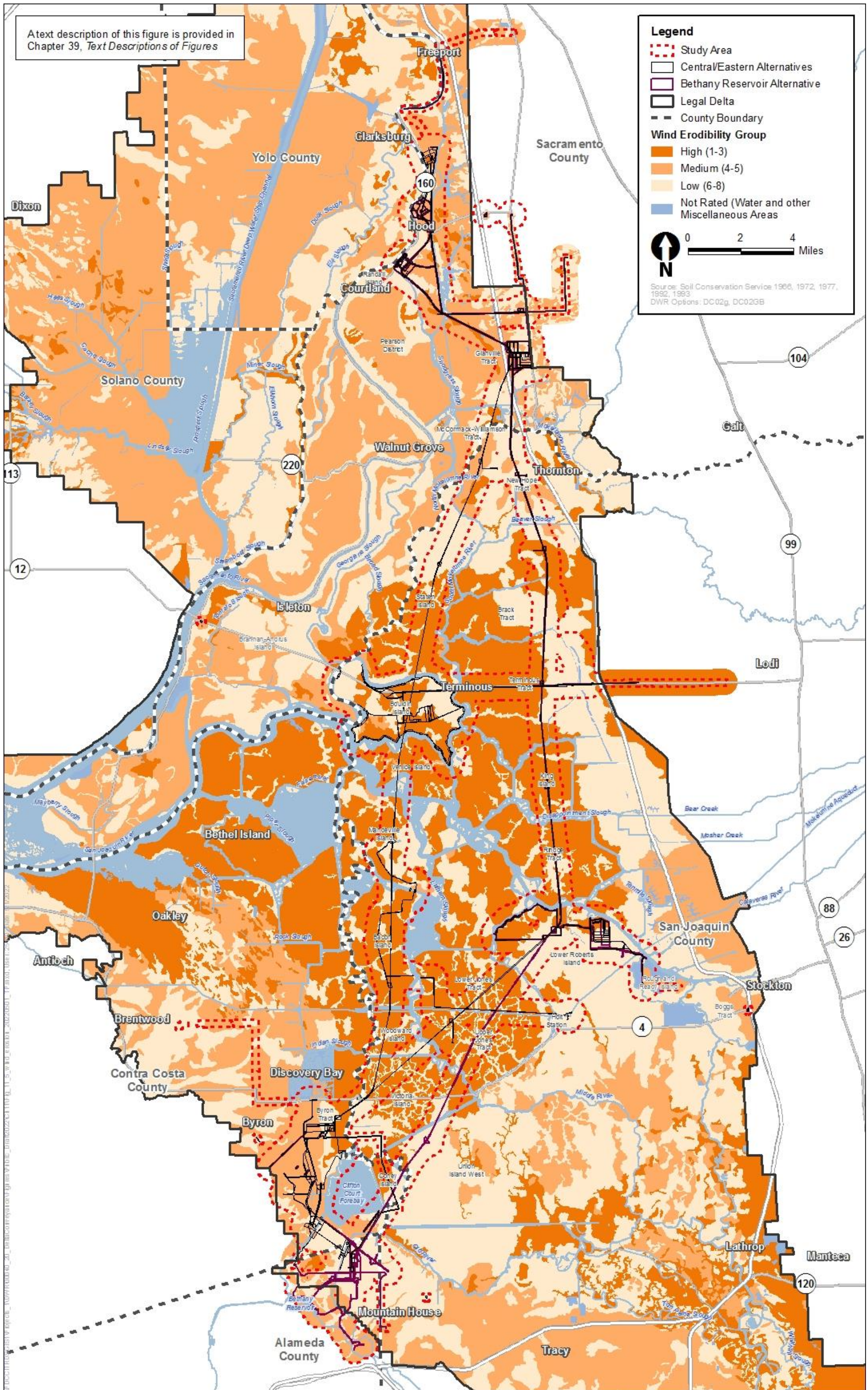
Water Erosion Hazard

- Very Severe
- Severe
- Moderate
- Slight
- Not Rated (Water and other Miscellaneous Areas)

0 2 4 Miles

Source: Soil Conservation Service 1966, 1972, 1977, 1992, 1993
DWR Options: DC02g, DC02gB

1
2 **Figure 11-4. Water Erosion Hazard**



1
2 **Figure 11-5. Wind Erosion Hazard**

1 **11.1.1.3 Soil Suitability and Use Limitation Ratings**

2 Physical and chemical properties of soils are used by NRCS to determine suitability for various uses,
3 such as for agriculture, levee construction, urban development, or wildlife habitat (Soil Survey Staff
4 2021). Soil suitability for agricultural use is evaluated in Chapter 15, *Agricultural Resources*. NRCS
5 suitability and use limitation ratings for soil use in embankments, dikes, and levees; shallow
6 excavations; and corrosivity are identified in Appendix 11B, *Soil Map Units, Taxonomic*
7 *Classifications, Soil Limitations, and Risk of Corrosion*.

8 **Limitations for Embankments, Dikes, and Levees**

9 Construction of embankments, dikes, and levees or other fills requires soil material that is resistant
10 to seepage, piping, and erosion and that has favorable compaction characteristics. Soils with limited
11 suitability for construction of embankments and levees include those with high organic matter
12 content, high stone content, elevated sodium, high shrink-swell potential, and high gypsum (calcium
13 sulfate) content (Soil Survey Staff 2021).

14 Appendix 11B provides soil use limitation ratings for use for embankments, dikes, and levees or
15 other fills for each soil map unit. The rating is given for the whole soil, from the surface to a depth of
16 approximately 5 feet, based on the assumption that soil horizons will be mixed in loading, dumping,
17 and spreading. The ratings do not indicate the suitability of the undisturbed soil for supporting the
18 fill. Soil properties to a depth of the fill height have an effect on the performance and safety of the
19 embankment (e.g., low-density and soft soils in the supporting foundation generally have low
20 strength and are subject to excessive settlement and failure); therefore, geotechnical studies must
21 generally be made to evaluate suitability as load-bearing surfaces. Nearly all soil map units in the
22 study area have some restrictions associated with use for fills, and the suitability of most soil types
23 for these features is very limited without amendments (Appendix 11B).

24 **Limitations for Shallow Excavations**

25 Shallow excavations are trenches or holes dug in the soil for construction of pipelines, telephone and
26 power transmission lines, basements, and open ditches. These excavations are most commonly
27 made by trenching machines or backhoes. The limitation ratings are designated as “slight,”
28 “somewhat limited,” “limited,” and “very limited” based on the soil properties that influence ease of
29 excavation and resistance to sloughing. Restrictive properties adversely influence the ease of
30 digging. Presence of a seasonal high water table and flooding may restrict the period when
31 excavations can be made. Slope influences the ease of using machinery and accessibility. Soil texture
32 and depth to water table influence the resistance of the walls of an excavation to sloughing (Soil
33 Survey Staff 2021).

34 The limitations for shallow excavations in the study area are predominantly a result of caving
35 potential of clay soils, slopes greater than 15%, soil saturation at less than 2.5 feet depth, and
36 presence of high organic matter content to a depth of 20 inches below the ground surface (Soil
37 Survey Staff 2021). Nearly all soil map units in the study area have some restrictions associated with
38 shallow excavations, and many soil map units have a rating of very limited (Appendix 11B).

1 **Limitations for Septic Tank Absorption Fields**

2 Septic tank absorption fields, commonly called leach fields, are areas in which effluent from a septic
3 tank is distributed into the soil through subsurface tiles or perforated pipe. NRCS soil map units are
4 rated for their suitability based on the soil properties that affect absorption of the effluent,
5 construction and maintenance of the system, and public health. Saturated hydraulic conductivity
6 (Ksat), depth to a water table, ponding, depth to bedrock or a cemented pan, and flooding affect
7 absorption of the effluent. Subsidence interferes with system installation and maintenance. Only
8 that part of the soil between depths of 24 and 60 inches is evaluated and rated (Soil Survey Staff
9 2021).

10 The ratings are both descriptive and numerical. The descriptive rating class indicates the extent to
11 which a soil is limited by all of the soil features that affect the specified use. The rating “not limited”
12 indicates that the soil has features that are very favorable for the specified use. Good system
13 performance and very low maintenance can be expected. A rating of “somewhat limited” indicates
14 that the soil has features that are moderately favorable for the specified use. The limitations can be
15 overcome or minimized by special planning, design, or installation. Fair performance and moderate
16 maintenance can be expected. A soil rating of “very limited” indicates that the soil has one or more
17 features that are unfavorable for the specified use. These limitations generally cannot be overcome
18 without major soil reclamation, special design, or expensive installation procedures. Poor system
19 performance and high maintenance can be expected (Soil Survey Staff 2021).

20 For the central alignment, temporary or permanent septic tank absorption fields or other
21 wastewater disposal systems would be constructed at the intakes (between one and three
22 depending on the alternative), the Twin Cities Complex, the Bouldin Island launch shaft site, the
23 Byron Tract working shaft site, and the South Delta Pumping Plant. For the eastern alignment,
24 disposal systems would be constructed at the intakes (between one and three depending upon the
25 alternative), the Twin Cities Complex, the Lower Roberts Island launch/reception shaft site, the
26 Byron Tract working shaft site, and the South Delta Pumping Plant. For the Bethany Reservoir
27 alignment, disposal systems would be constructed at the intakes, the Twin Cities Complex, the
28 Lower Roberts Island double launch shaft site, and the Bethany Reservoir Pumping Plant. All other
29 facilities would be served by portable rest rooms and therefore would not require absorption fields.

30 A review of the NRCS soil map units underlying the absorption field locations indicates that all are
31 underlain by soils with a rating of “very limited” for use for septic tank absorption fields (Natural
32 Resources Conservation Service 2021b). Such a limitation rating indicates that poor system
33 performance and high system maintenance can be expected, as previously described.

34 **11.1.1.4 Risk of Corrosion to Uncoated Steel**

35 Uncoated steel corrodes when soil-induced electrochemical or chemical actions convert iron from
36 steel into its respective ions and cause the uncoated steel to dissolve or weaken. The rate of
37 deterioration of uncoated steel is influenced by soil moisture content, soil texture, acidity, and
38 soluble salt content. NRCS (2019:Part 618.80) provides three classes of corrosion risk to uncoated
39 steel (“low,” “medium,” and “high”); Table 11-2 shows the NRCS guidance⁷ for estimating corrosion

⁷ Other systems for identifying the hazard of soil corrosion on uncoated steel have been developed (e.g., Caltrans guidelines). The NRCS soil corrosivity rating system is used in this document because the NRCS near-surface soil mapping data are available for the entire study area.

1 risk. (For steel structures that would be buried deeper than 5 feet, the soil corrosion potential for
 2 these structures would be evaluated at specific facility locations during project design.)

3 **Table 11-2. Guidance for Estimating Corrosion Risk to Uncoated Steel**

Property	Limits		
	Low	Moderate	High
Internal free water occurrence class (or drainage class) and general texture group	<ul style="list-style-type: none"> • Very deep internal free water occurrence (or excessively drained to well drained) coarse to medium textured soils; or • Deep internal free water occurrence (or moderately well drained) coarse textured soils; or • Moderately deep internal free water occurrence (or somewhat poorly drained) 	<ul style="list-style-type: none"> • Very deep internal free water occurrence (or well drained) moderately fine textured soils; or • Deep internal free water occurrence (or moderately well drained) moderately coarse and medium textured soils; or • Moderately deep internal free water occurrence (or somewhat poorly drained) moderately coarse textured soils; or • Very shallow internal free water occurrence (or very poorly drained) soils with a stable high water table 	<ul style="list-style-type: none"> • Very deep internal free water occurrence (or well drained) fine textured or stratified soils; or • Deep internal free water occurrence (or moderately well drained) moderately fine and fine textured or stratified soils; or • Moderately deep internal free water occurrence (or somewhat poorly drained) medium to fine textured or stratified soils; or • Shallow or very shallow internal free water occurrence (or poorly or very poorly drained) soils with a fluctuating water table
Total acidity (cmol(+)/kg-1 <10)	<10	1-25	≥25
Conductivity of saturated extract (dS/m-1)	<1	1-4 4-10 for saturated soils	>4 >10 for saturated soils
Resistivity at saturation (ohm/cm)	>5,000	2,000-5,000	<2,000

4 Source: Natural Resources Conservation Service 2019:Part 618.80.
 5 cmol = centimoles of positive charge per kilogram; dS/m = deciSiemens per meter; ohm/cm = ohms per centimeter.
 6

7 In the study area, many of the soil map units are rated as having a high potential to cause corrosion
 8 to uncoated steel (Figure 11-6 and Appendix 11B). (Site-specific testing of soil corrosivity to
 9 uncoated steel would be conducted by DWR at conveyance facilities that would involve installation
 10 of steel components, if used.)

11 **11.1.1.5 Risk of Corrosion to Concrete**

12 Corrosion to concrete results from a chemical reaction between a base (the cement) and a weak acid
 13 (the soil solution). Construction of facilities may need to use special types of cement when local soils
 14 have a high risk of corrosion (Natural Resources Conservation Service 2019:618.81). The rate of
 15 concrete deterioration depends on soil texture and acidity, the amount of sodium, or magnesium
 16 sulfate and calcium sulfate (gypsum) present in the soil. In particular, soils containing gypsum
 17 generally require a special cement to reduce the risk of corrosion. The NRCS *National Soil Survey*

1 *Handbook*⁸ (Natural Resources Conservation Service 2019) classifies risk of corrosion to concrete as
 2 low, moderate, or high, in accordance with the guidelines provided in Table 11-3. (For concrete
 3 structures that would be buried deeper than 5 feet, the soil corrosion potential for these structures
 4 would be evaluated at specific facility locations during project design.)

5 **Table 11-3. Soil Classification for Risk of Corrosion to Concrete**

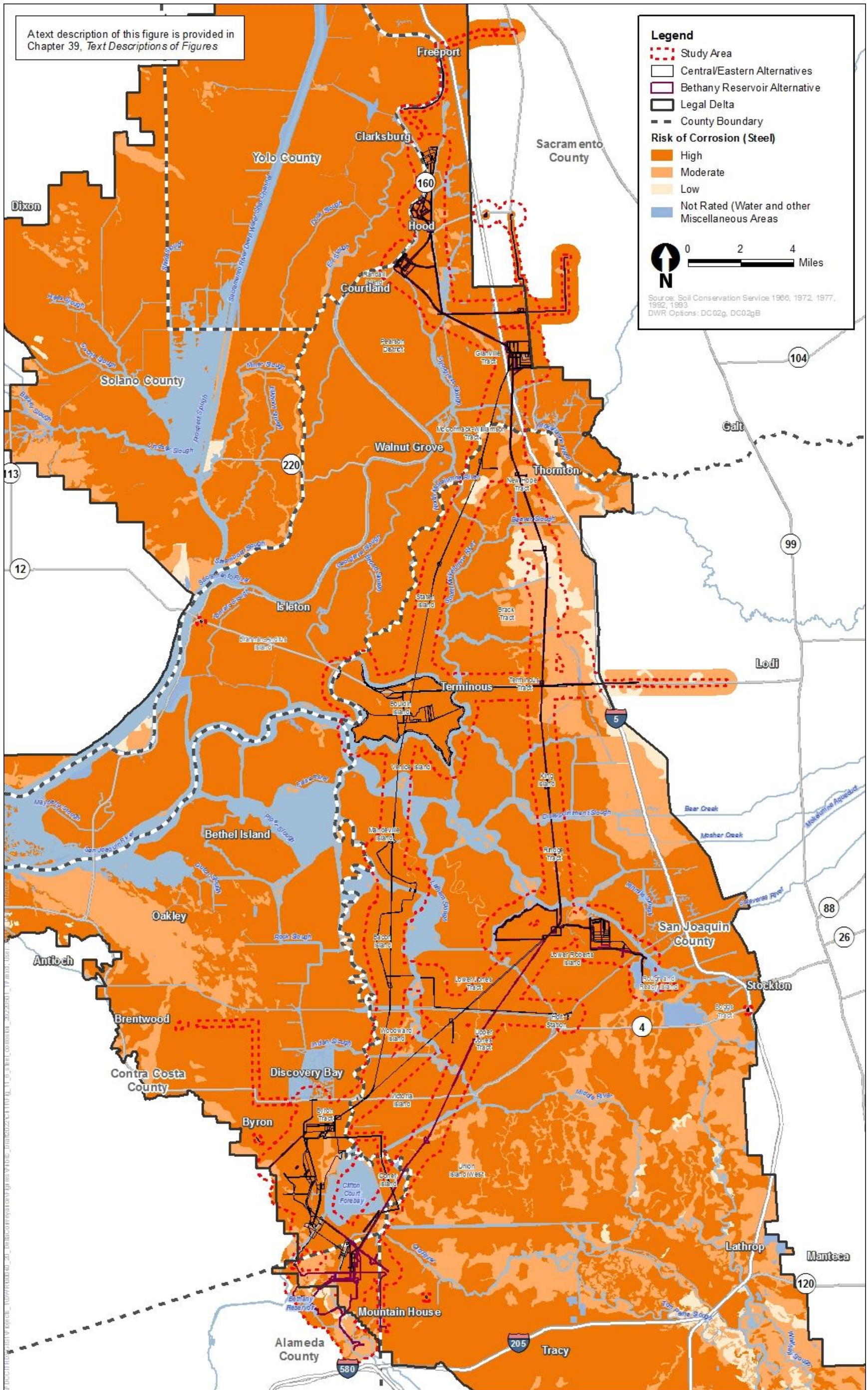
Property	Limits		
	Low	Moderate	High
Texture and Reaction	Sandy and organic soils with pH >6.5 or medium and fine textured soils with pH >6.0	Sandy and organic soils with pH 5.5 to 6.5 or medium and fine textured soils with pH 5.0 to 6.0	Sandy and organic soils with pH <5.5 or medium and fine textured soils with pH <5.0
Sodium and/or Magnesium Sulfate (ppm)	<1,000	1,000–7,000	>7,000
Sodium Chloride (ppm)	<2,000	2,000–10,000	>10,000

6 Source: Natural Resources Conservation Service 2019:618.81.

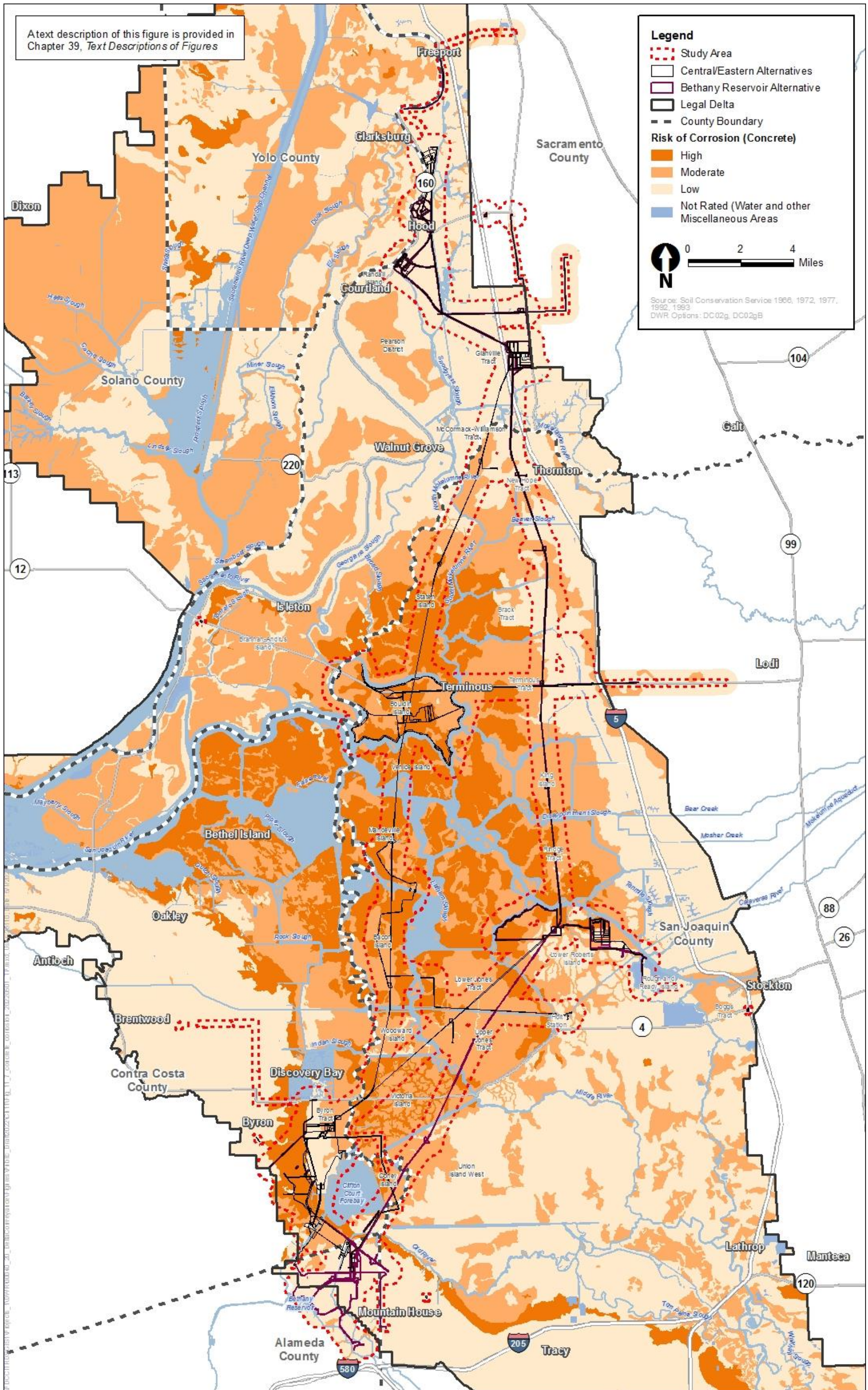
7 pH = measure of acidity or alkalinity; ppm = parts per million.

8
 9 In the study area, the soil map units are rated as having a low to high potential to cause corrosion to
 10 concrete (Figure 11-7 and Appendix 11B). (Site-specific testing of soil corrosivity to concrete would
 11 be conducted by DWR at conveyance facilities that would involve installation components consisting
 12 of concrete.)

⁸ Other systems for identifying the hazard of soil corrosion on concrete have been developed (e.g., Caltrans guidelines). The NRCS soil corrosivity rating system is used in this document because the NRCS near-surface soil mapping data are available for the entire study area.



1
2 **Figure 11-6. Risk of Corrosion to Uncoated Steel – Near-Surface Soils**



1
2 **Figure 11-7. Risk of Soil Corrosion to Concrete – Near-Surface Soils**

1 11.1.2 Land Subsidence

2 Land subsidence is a gradual settling or sudden sinking of the Earth's surface resulting from
3 subsurface movement of earth materials (U.S. Geological Survey 2000a:1). Although subsidence can
4 have various causes, such as aquifer compaction, drainage of organic soils, underground mining,
5 extraction of oil and natural gas, natural compaction, tectonic movement (changes resulting from
6 movements in the Earth's crust), and sinkholes, the primary cause in the Delta is drainage and
7 subsequent decomposition of organic carbon in the peat soils. Under levees, soil consolidation has
8 contributed to subsidence. This section summarizes the findings of scientific and technical
9 literatures on land subsidence in the Delta.

10 11.1.2.1 History of Subsidence in the Delta

11 For more than 7,000 years, a balance existed between sediment influx to the Delta, production of
12 organic sediment in the Delta, and export of sediment to San Francisco Bay. During this time, marsh
13 conditions were supported. Much of the area was covered with dense stands of tules
14 (*Schoenoplectus* spp.), with riparian plant species occupying higher stream banks (natural levees)
15 where soils with a higher mineral content were present. The land elevation was at or near sea level,
16 and the land surface was inundated at high tide and when flood conditions were present.
17 Equilibrium conditions promoted the development of peat soils (Weir 1950:37) which reached up to
18 65 feet in thickness in the central Delta (Whipple et al. 2012:125) The thickness of organic soil
19 material is greatest on islands of the central Delta. Figure 11-8 shows the total thickness of the
20 organic soil material,⁹ which extends well below the 5-foot depth typically described in NRCS soil
21 surveys. The areas with the thickest organic soil material include southern Grand, southern Tyler,
22 southern Brannan, Twitchell, northern and southern Sherman, Venice, Medford, and western
23 Bouldin Islands in Sacramento and San Joaquin Counties. As shown on Figure 11-8, organic soil
24 material within the study area, where present, ranges from approximately less than 5 to 30 feet
25 thick (California Department of Water Resources 2009:Figure 6-34).

26 This equilibrium was first disrupted when large volumes of sediment influx occurred from hydraulic
27 mining in the mid-1800s, then by subsequent reclamation of Delta tule marsh islands that took place
28 from the late 1800s through about 1930. With passage of the Swamp and Overflow Act of 1850
29 (when title of lands in the Delta passed from federal to state control), the marshlands began to be
30 drained for conversion to agricultural use. Levees were constructed around Delta islands to exclude
31 floods and tidal overflow (Whipple et al. 2012:25). Much of the construction material was channel
32 sediment excavated by a clamshell dredge. Following levee construction, tule marshes on island
33 interiors began to die and were burned, drainage ditches were constructed along the interior of
34 levees, and pumps were installed to transfer drainage water from the island interiors into the
35 adjacent waterways (Weir 1950:40). The land was cultivated when it was dry enough for plowing.

36 The "ages" of Delta islands are related to the date they were reclaimed. For example, Lower Jones
37 Tract was drained and put into cultivation in 1902, cultivation on Bacon Island began in 1915, and
38 Mildred Island was first farmed in 1921. Most of the Delta was in cultivation in 1922, when land
39 subsidence was first investigated (Weir 1950:43). The Delta's present form dates to the 1930s, when

⁹ The original source of Figure 11-8 (California Department of Water Resources 2009:Figure 6-34) does not define *organic soils* but is assumed to be those soil materials with a minimum of 12% organic matter content.

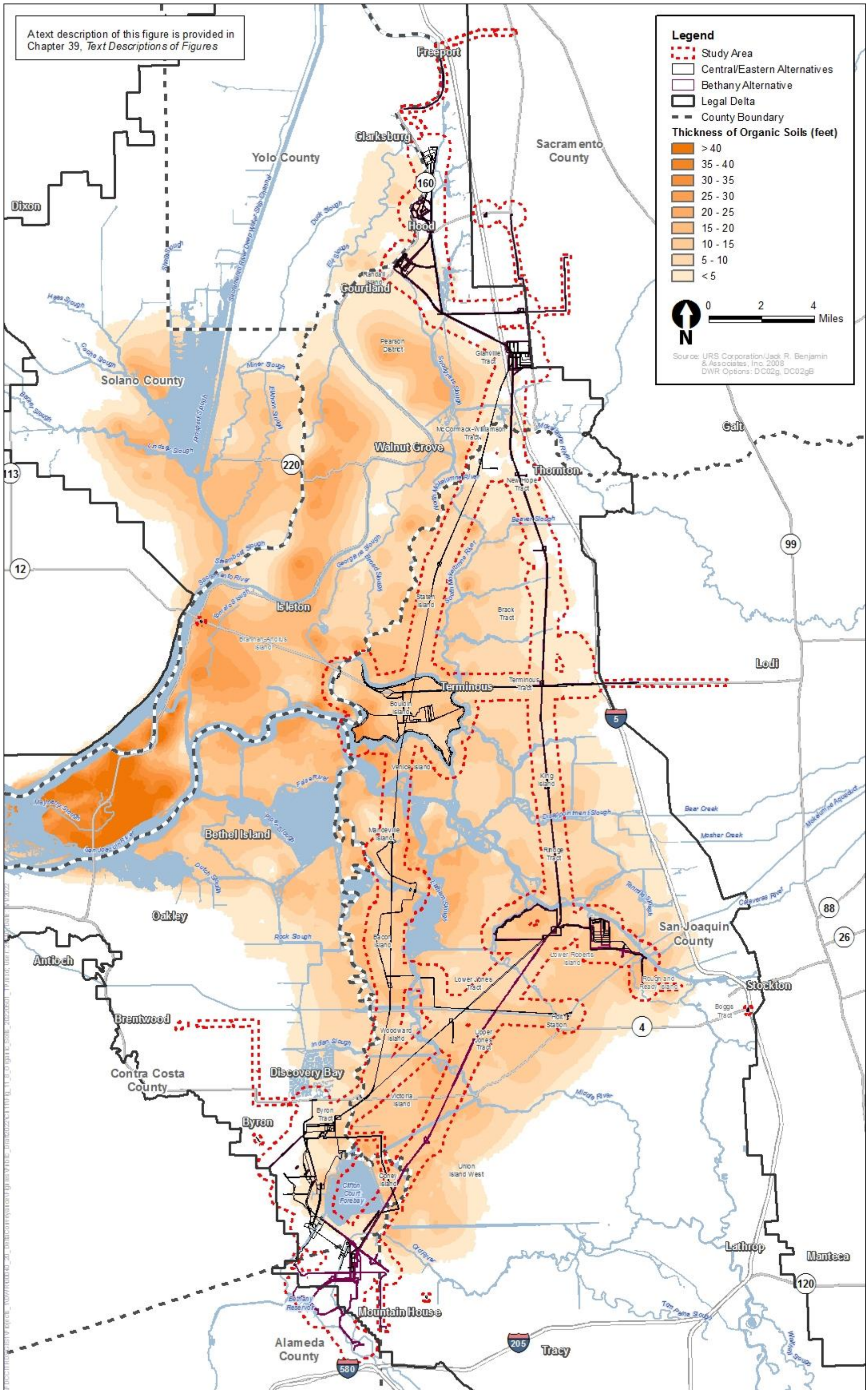
1 approximately 100 islands and tracts had been drained and more than 1,100 miles of levees had
2 been constructed (U.S. Geological Survey 2000b:1).

3 **11.1.2.2 Historical Causes of Subsidence in the Delta**

4 The primary cause of land subsidence in the Delta has been attributed to microbial decomposition of
5 peat soils (U.S. Geological Survey 2000b:1; Deverel and Rojstaczer 1996:2362). Waterlogged soils
6 contain little oxygen, which is necessary for microbial decomposition of organic matter. Under these
7 anaerobic conditions, organic matter from plant materials accumulates faster than it can
8 decompose. When the Delta islands were drained for agricultural cultivation, the formerly saturated,
9 oxygen-poor soils became oxygen-rich, and conditions favored microbial oxidation. When organic
10 carbon is oxidized from peat soils, it is emitted as CO₂ gas to the atmosphere, thereby reducing the
11 soil carbon pool and soil volume (Deverel and Rojstaczer 1996:2361, 2364), resulting in subsidence.

12 Other processes that may be contributing to land subsidence in the Delta are discussed below.

- 13 • **Soil compaction caused by consolidation and farm equipment.** Shrinkage, consolidation,
14 and compaction are responsible for the initial subsidence, specifically within about the first
15 3 years after the water table is lowered. After this, a degree of stability is reached and
16 subsidence declines to a steady rate, primarily because of oxidation (Natural Resources
17 Conservation Service 2019:618–A.77). However, the peat soil under levees has continued to
18 subside as it consolidates under continued additions of soil material added to the levees to
19 maintain the freeboard and prevent overflow by high water levels.
- 20 • **Aerobic decomposition and resultant soil shrinkage.** The primary mechanism of present-day
21 subsidence appears to be the result of microbial oxidation of organic carbon contained in the
22 soils (Deverel and Leighton 2010:4).
- 23 • **Burning.** This practice was common between 1900 and 1950, and was used to add nutrients to
24 the soil, expose fresh peat, and control weeds and disease. Burning was especially common
25 during World War II, when potatoes and sugar beets, crops with a high potassium requirement,
26 were most in demand. Each burning event could result in a loss of 3–5 inches of soil, and fields
27 were typically burned every 5 to 10 years (Weir 1950:51–52). Burning has not been performed
28 routinely since the 1960s.
- 29 • **Wind erosion.** Wind erosion was estimated to result in the removal of 0.25–0.5 inch of topsoil
30 per year. Peat soils have a low bulk density (often less than 1 gram per cubic centimeter before
31 decomposition). During cultivation, clouds of dust surround tractors unless the soil is moist. If
32 bare soils are exposed when fields are not being cropped, such as occurred historically on
33 asparagus fields in the springtime, large amounts of soil can be lost to wind erosion (Weir
34 1950:53).
- 35 • **Dissolution of organic matter.** This process is estimated to account for only about 1% of
36 observed subsidence (Deverel and Rojstaczer 1996:2366).



1
2 **Figure 11-8. Thickness of Organic Soils**

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- 1 • **Water, oil, and gas extraction.** Synthetic aperture radar interferometry (a method of remote
2 sensing used to generate maps of surface deformation or digital elevation) data suggests that the
3 elevation of McDonald Island rises and falls with the injection and withdrawal gas cycles from
4 the Pacific Gas and Electric Company gas storage system. Although slight groundwater-induced
5 subsidence may occur during the summer months, elevations rebound during the winter
6 months. On the other hand, groundwater extraction has historically resulted in substantial
7 subsidence in the San Joaquin Valley outside of the Delta, and reduced imported water deliveries
8 could lead to increased groundwater reliance and renewed subsidence in the areas outside of
9 the Delta (U.S. Geological Survey 2000b:3).

10 **11.1.2.3 Rates of Subsidence and Current Conditions**

11 The rate of decomposition of organic soils is related to temperature, moisture, and other conditions
12 (Buol et al. 1980:312). The microbial activity that drives the oxidation of peat soils approximately
13 doubles with a 10-degree Fahrenheit increase in soil temperature. However, the rate of CO₂ loss is
14 reduced when soils are wet and contain little oxygen (Deverel and Rojstaczer 1996:2366).
15 Therefore, activities that increase oxygen in the subsurface (e.g., construction of underdrains to
16 improve drainage) lead to decomposition of peat soils and levees, and the rate of decomposition
17 increases during warmer times of the year.

18 Historical subsidence rates in the Delta have been found to strongly correlate with the organic
19 matter content of the soil and the age of the reclaimed island (Rojstaczer and Deverel 1995:1166). In
20 1948, Lower Jones Tract, Mildred Island, and Bacon Island were all between 10 and 11 feet below
21 sea level and were continuing to subside at the rate of 3–4 inches per year. Rojstaczer and Deverel
22 (1995:1163) quoted sources that suggest historical subsidence rates ranged from 1.8 to 4.6 inches
23 per year, with higher rates associated with areas in the central Delta. U.S. Geological Survey
24 (2000b:1) indicated that long-term average rates of subsidence are 1–3 inches per year.

25 Subsidence rates in the Delta in general have decreased substantially since the first half of the
26 twentieth century, as a result of cessation of burning, reduced wind erosion from changes in
27 cropping, and depletion of organic carbon (Deverel et al. 2016:5).

28 However, more recent, high resolution satellite data from 2015 to 2020 were used to track surface
29 and levee elevations and ground deformations of Victoria and Bouldin Islands and the Rindge Tract
30 (which are crossed by the tunnel alignments), as described in the InSar Monitoring Study technical
31 memorandum (Delta Conveyance Design and Construction Authority 2022b). On Victoria Island, the
32 study found that the center of the island was slightly uplifting from 2015 to 2016, but since 2017, a
33 pattern of very localized and strong subsidence was detected. The Victoria Island levees were
34 determined to be relatively stable over time, with deformation rates of less than ¼ inch per year),
35 except in 2015 where localized and permanent subsidence was measured at a rate more than ½ inch
36 per year (Delta Conveyance Design and Construction Authority 2022b:27).

37 Bouldin Island was the only island of the three that was determined to be subsiding as a whole and
38 in which a general subsidence trend was measured, and with subsidence of approximately ½ inch
39 per year of the southern levee of the island from 2015 to 2020.

40 On the Rindge Tract, the levees were determined to be relatively stable over time, except in 2015,
41 2017 and 2019 for the northwestern levee, where strong localized subsidence was measured, locally
42 reaching ¼ to ½ inch per year. Rojstaczer and Deverel (1993:1384) and Mount and Twiss (2005:10)
43 also showed that subsidence rates specifically on Lower Jones Tract, Mildred Island, and Bacon

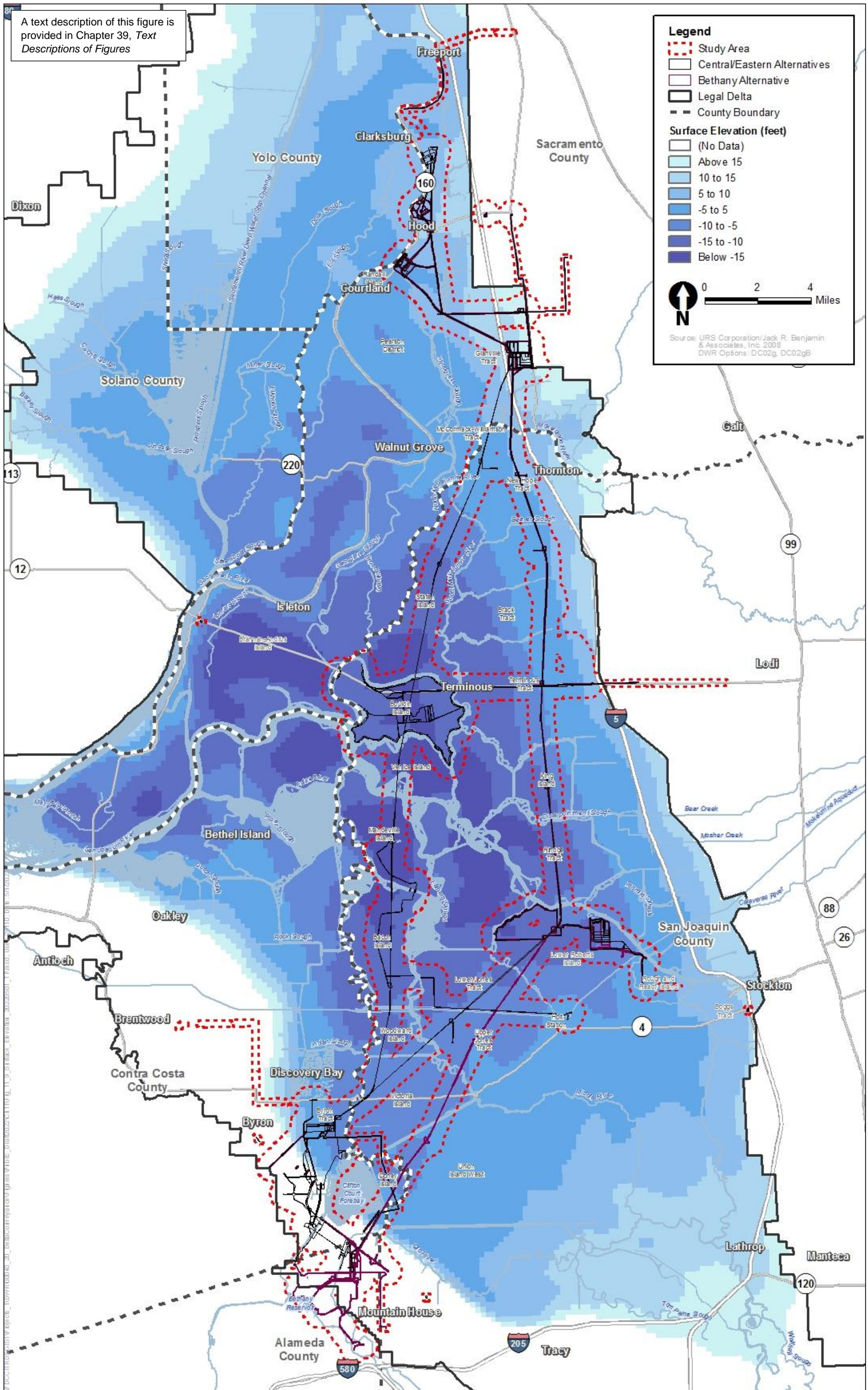
1 Island have slowed with time. Deverel and Rojstaczer (1996:2366) found that, while a certain
2 amount of subsidence was caused by seasonal fluctuation in water table elevations, subsidence due
3 primarily to biological oxidation of peat soils on three islands (Jersey Island, Orwood Tract, and
4 Sherman Island) occurred at a rate of 0.27 inch per year, 0.32 inch per year, and 0.18 inch per year,
5 respectively, in the 1990s. Dissolved organic carbon flux contributed less than 1% of the measured
6 subsidence. Flux of dissolved organic carbon was greater and pH was lower in drainage waters
7 when water table levels were seasonally located in soil layers containing highly decomposed organic
8 matter.

9 Geographically, the soils within the centers of Delta islands typically have greater organic matter
10 content than those near the margins and close to the natural levees. Consequently, the center areas
11 also experience greater subsidence, and the land surface tends toward a saucer shape with the
12 lowest elevation at island centers. Since drainage and cultivation began in the 1850s, many of the
13 Delta islands are now 10 to more than 26 feet below sea level (U.S. Geological Survey 2000b:1;
14 Deverel and Leighton 2010:1). Figure 11-9 shows the existing generalized elevations throughout
15 most of the study area.¹⁰ Based on the understanding that Delta islands originally were likely at or
16 slightly above sea level because they were subject to tidal influence (Whipple et al. 2012:67), areas
17 that are at elevations lower than approximately -5 feet are inferred to have subsided. The figure
18 shows that the maximum subsidence within the study area is to an elevation below -15 feet sea
19 level, which primarily occurs on Staten, Bouldin, Mandeville, and Bacon Islands and on the Webb
20 Tract (California Department of Water Resources 2009:Figure 5-14).

21 Drainage ditches now maintain the water table at about 2.5–5 feet below the land surface. In areas
22 undergoing continuing subsidence, however, ditches must be deepened periodically to keep the
23 water table below the crop root zone.

24 Some recent estimates, including those developed as part of the DWR's Delta Risk Management
25 Strategy, predict that 3–4 feet of additional subsidence will occur in the central portion of the Delta
26 by 2050 (California Department of Water Resources 2009:25). Deverel and Leighton (2010:21)
27 predicted that decreases in elevation from 2007 to 2050 will range from approximately 2 inches to
28 more than 4.3 feet, with the largest elevation declines to occur in the central Delta and lesser
29 declines in elevation to occur in the western, northern, and southern Delta.

¹⁰ Figure 11-9 shows elevations that are up to 15 feet above mean sea level. The DWR mapping (California Department of Water Resources 2009:Figure 5-14) conducted to prepare the figure presumably did not extend above elevation 15 feet presumably because subsidence would not affect elevations that are above 15 feet.



1
2 **Figure 11-9. Surface Elevation**

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1 **11.1.2.4 Consequences of Land Subsidence**

2 Land subsidence has direct or indirect consequences on land use, water supply and quality, flood
3 protection, power consumption and other operations and uses of the Delta.¹¹ The effects of
4 subsidence on flood protection are discussed in Chapter 7, *Flood Protection*. The remaining
5 consequences are discussed in this section.

6 **Levee Instability**

7 As land subsides, the difference in water surface elevation between channels and the island interior
8 becomes greater. Subsidence of the levees and levee foundation soils relative to river and channel
9 water levels also decreases the available freeboard, which can result in overtopping by waves and
10 consequently increase the risk of levee failure. This hydraulic head difference between the water
11 surface of the channels and the island interiors increases hydrostatic forces on levees as well as
12 seepage forces inside the levee, which decreases levee stability and contributes to seepage through
13 and under levees (Mount and Twiss 2005:7). Furthermore, as the land subsides, the shallow
14 groundwater level becomes nearer to the ground surface, and drainage ditches along the toe of the
15 levee must be deepened to ensure that the water table remains below the crop root zone. This
16 practice decreases levee stability by reducing lateral support to levee foundations, which also leads
17 to increased risk of levee failure. Many of the Delta islands have experienced levee breaches. Levee
18 instability is described more thoroughly in Chapter 7, *Flood Protection*.

19 **Infrastructure Damage**

20 In addition to levees, subsidence can damage infrastructural improvements such as pipelines, roads,
21 railroads, canals, bridges, utility tower foundations, storm drains, and sanitary sewers, as well as
22 public and private buildings and water, oil, and gas well casings. These effects can be particularly
23 acute in areas of differential subsidence, in which the amount of ground level lowering varies over
24 short distances or at key transition points in the infrastructure where deep-founded sections
25 connect to shallow-founded sections, such as at bridges and deep pipeline undercrossings of
26 waterbodies.

27 **Water Supply Disruption**

28 Levee instability because of subsidence could disrupt the water source for more than two-thirds of
29 California's population. The presence of the western Delta islands is believed to inhibit the migration
30 of the salinity interface between the San Francisco Bay and the Delta. Were these islands to
31 experience a levee breach and become inundated, water in the southern Delta might become too
32 saline to use as drinking water (U.S. Geological Survey 2000b:3). Effects related to salinity and water
33 quality are discussed in Chapter 9, *Water Quality*. Chapter 15, *Agricultural Resources*, addresses
34 potential salinity effects on agricultural productivity.

35 **Greenhouse Gas Emissions and Climate Change**

36 On a global scale, soil organic carbon lost by oxidation and combustion can significantly contribute
37 to the amount of CO₂ in the atmosphere. Worldwide annual input of carbon to the atmosphere from

¹¹ Subsidence causes drainage ditches to subside. With deeper ditches, more pumping is required to lift the water to drain them, thereby increasing power consumption.

1 agricultural drainage of organic soils may be as much as 6% of that produced by fossil fuel
2 combustion; the Delta has been estimated to contribute 2 million tons of carbon per year to the
3 atmosphere through oxidation of peat soils (Rojstaczer and Deverel 1993:1). Rising atmospheric
4 concentrations of CO₂ and other greenhouse gases in excess of natural levels result in increasing
5 global surface temperatures—a process commonly referred to as global warming. Higher global
6 surface temperatures, in turn, result in changes to Earth’s climate system, including increased ocean
7 temperature and acidity, reduced sea ice, variable precipitation, and increased frequency and
8 intensity of extreme weather events (Intergovernmental Panel on Climate Change 2018:238). Large-
9 scale changes to Earth’s system are collectively referred to as climate change. Greenhouse gas
10 emissions and global climate change are discussed in Chapter 30, *Climate Change*, and Chapter 23,
11 *Air Quality and Greenhouse Gases*.

12 **Water Quality Degradation**

13 Land subsidence can indirectly affect water quality by reducing levee integrity and increasing the
14 risk of breaches. The present configuration of Delta islands may help ensure salinity intrusion does
15 not increase salinity levels in Delta waterways, which would potentially reduce suitability of these
16 waters for various uses, including drinking water supply and agricultural water supply. Although
17 not a major cause of subsidence, dissolution of peat soils contributes dissolved organic carbon in
18 drainage waters, which further reduces water quality. Water quality is discussed in Chapter 9, *Water*
19 *Quality*. Chapter 15, *Agricultural Resources*, addresses potential salinity effects on agricultural
20 productivity.

21 **Soil Productivity Degradation**

22 As the land surface subsides, the plant root zone becomes nearer to the shallow groundwater level.
23 This is of particular significance in areas that are close to or below sea level, such as the organic soils
24 of the Delta. A shallow water table can cause saturation of the root zone, making a soil less
25 productive and limiting the types of crops that can be grown. The effects of subsidence on crop
26 production and types are further discussed in Chapter 15, *Agricultural Resources*.

27 **11.2 Applicable Laws, Regulations, and Programs**

28 The applicable laws, regulations, and programs considered in the assessment of project impacts on
29 soils are indicated in this section, in Section 11.3.1, *Methods for Analysis*, or the impact analysis, as
30 appropriate. Applicable laws, regulations and programs associated with state and federal agencies
31 that have a review or potential approval responsibility have also been considered in the
32 development CEQA impact thresholds or are otherwise considered in the assessment of
33 environmental impacts. A listing of some of the agencies and their respective potential review and
34 approval responsibilities, in addition to those under CEQA, is provided in Chapter 1, *Introduction*,
35 Table 1-1. A listing of some of the federal agencies and their respective potential review, approval,
36 and other responsibilities, in addition to those under NEPA, is provided in Chapter 1, Table 1-2.

11.3 Environmental Impacts

This section describes the direct and cumulative environmental impacts associated with soils that would result from project construction and operation and maintenance of the project. It describes the methods used to determine the impacts of the project and lists the thresholds used to conclude whether an impact would be significant. Measures to mitigate (i.e., avoid, minimize, rectify, reduce, eliminate, or compensate for) significant impacts are provided. Indirect impacts are discussed in Chapter 31, *Growth Inducement*.

11.3.1 Methods for Analysis

This section describes the methods used to evaluate soil limitations, soil-related hazards, and potential effects of the project alternatives in the area and the potential for the elements of the alternatives to increase human health risk and loss of property or other associated risks. These effects would be associated with construction activities, the footprint of disturbance from new facilities, and operations of the alternatives including potential effects of implementing the operations. Lands outside of the project area were not considered because there are no structures or earthwork being proposed. Both quantitative and qualitative methods were used to evaluate these effects, depending on the type of effect.

Field investigations would be conducted at all facilities to identify the subsidence potential and types of soil avoidance or soil stabilization measures that should be implemented to ensure that subsidence beneath facilities is within the design limits or that facilities are constructed to withstand subsidence and would conform to applicable state and federal standards.

A range of specific design and construction approaches are normally available to address a specific soil condition. For example, the potential for expansive soils to affect structural integrity could be controlled by use of soil lime treatment, a post-tensioned foundation, or other measure. Irrespective of the engineering approach to be used, the same stability criteria must be met to comply with code and standard requirements. Design solutions would be guided by relevant building codes and state and federal standards for foundations, earthworks, and other project facilities.

11.3.1.1 Process and Methods of Review for Soils

The following description of the site evaluation and design process is intended to clarify how site-specific hazard conditions are identified and fully addressed through data collection, analysis, and compliance with existing design and construction requirements.

Soil information in the project area has been compiled under the supervision of professional engineers and documented in the project's *Volume 1, Delta Conveyance Final Draft Engineering Project Report, Central and Eastern Options (C-E EPR)* and the *Volume 1, Delta Conveyance Final Draft Engineering Project Report, Bethany Reservoir Alternative (Bethany EPR)* (Delta Conveyance Design and Construction Authority 2022c:96–110, 2022d:60–65, 68–69). The C-E EPR and Bethany EPR and their associated technical memoranda include engineering details that were used to develop the sizing and locations of facilities. DWR also compiled data relevant to soils from cities and from power, gas, water, sewer, flood control, and transportation agencies. Additionally, the *Geology, Soils and Mineral Resources* section of the *Delta Plan Ecosystem Amendment Draft Program Environmental Impact Report* (Delta Stewardship Council 2021:5.9–5.35) was reviewed for relevant soils information.

1 The impact analysis for soils was performed using the C-E EPR narrative (Delta Conveyance Design
2 and Construction Authority 2022c) and Bethany EPR narrative (Delta Conveyance Design and
3 Construction Authority 2022d) and the following technical memoranda.

- 4 • Soil Balance—Central and Eastern Corridor Options (Delta Conveyance Design and Construction
5 Authority 2022e)
- 6 • Reusable Tunnel Material—Central and Eastern Corridor Options (Delta Conveyance Design and
7 Construction Authority 2022f)
- 8 • Soil Balance and Reusable Tunnel Material Supplement—Bethany Reservoir Alternative (Delta
9 Conveyance Design and Construction Authority 2022g)
- 10 • Post-Construction Land Reclamation—Central and Eastern Corridor Options (Delta Conveyance
11 Design and Construction Authority 2022h)
- 12 • Post-Construction Land Reclamation—Bethany Reservoir Alternative (Delta Conveyance Design
13 and Construction Authority 2022i)
- 14 • Potential Future Field Investigations—Central and Eastern Corridor Options (Delta Conveyance
15 Design and Construction Authority 2022j)
- 16 • Potential Future Field Investigations—Bethany Reservoir Alternative (Delta Conveyance Design
17 and Construction Authority 2022k)

18 Maps of peat thickness, soil organic matter content, and an elevation map (California Department of
19 Water Resources 2009:6) in which the amount of subsidence can be inferred were considered in the
20 analysis. Finally, the analysis of near-surface soil characteristics and limitations was based on the
21 NRCS general (i.e., association-level) and detailed (i.e., based on SSURGO data) soil survey mapping.

22 The soils impact analysis focused on identifying how and where soils could be adversely affected by
23 erosion or by excavation, overcovering, or inundation and by identifying those soil characteristics
24 that could pose a potentially serious threat to the integrity of structures. The analysis determines
25 whether these conditions and associated risks can be reduced to an acceptable level by conformity
26 with existing codes and standards, and by the application of accepted, proven engineering design
27 and construction practices and with implementation of mitigation measures where needed.

28 **11.3.1.2 Evaluation of Construction Activities**

29 The analysis methods for soil-related effects as a result of construction activities were based on the
30 following.

31 **Accelerated Wind and Water Erosion**

32 Soil disturbance (e.g., grading, excavating, tunneling, borrow material excavating, and stockpiling)
33 during construction can lead to soil loss from water and wind erosion unless adequate management
34 practices are implemented to control erosion and sediment transport.

35 NRCS soil survey and geographic information system (GIS) data (i.e., SSURGO data [Natural
36 Resources Conservation Service 2021b]) for each county in the project area were used to identify
37 and map variations in the soil's water and wind erosion hazard.

1 **Loss of Topsoil**

2 Loss of topsoil as a resource can be caused by excavation, overcovering, or inundation. Additionally,
3 the condition (soil health) and productivity of the topsoil can be degraded as a result of construction
4 activities, such as compaction.

5 GIS-based mapping of those project components that would involve excavation, temporary or
6 permanent overcovering, or inundation was used to calculate the acreage of areas in which the
7 topsoil would be permanently lost or potentially degraded.

8 **Septic Tank Absorption Fields**

9 Soils with low saturated hydraulic conductivity; soils with a shallow depth to a water table, bedrock
10 or a cemented layer; and soils that are subject to ponding or flooding may be limited to a degree for
11 their ability to absorb effluent from septic tanks and therefore ability to treat the effluent to protect
12 water quality and public health.

13 NRCS GIS-based detailed soil survey mapping data (i.e., SSURGO) (Natural Resources Conservation
14 Service 2021b) were used to identify the degree to which the soils at the proposed septic system
15 locations are limited for use for septic tank absorption fields, and consequently, where specific
16 design measures for the disposal systems may be required to avoid water quality and public health
17 impacts.

18 **11.3.1.3 Evaluation of Operations and Maintenance**

19 This section describes potential mechanisms that could cause impacts *during* operations and
20 maintenance. Unless otherwise specified, the potential impacts covered in this section could occur
21 *during* operations and maintenance.

22 **Soil Expansion and Corrosion**

23 Soils with a high content of expansive clay are subject to shrinking and swelling with seasonal
24 changes in moisture content. Clay soils below the depth of the permanent water table are not subject
25 to shrinking and swelling. Soil expansion and contraction can cause damage or failure of shallow
26 foundations, utilities, and pavements.

27 NRCS GIS-based detailed soil survey mapping data (i.e., SSURGO) (Natural Resources Conservation
28 Service 2021b) were used to identify and map variations in shrink-swell potential and in corrosivity
29 to concrete and uncoated steel. This information was used to identify areas where such soils could
30 adversely affect public safety and the structural integrity of proposed facilities, and consequently,
31 where specific design measures for facilities and incorporated mitigation measures would need to
32 be implemented to avoid these effects.

33 **Subsidence**

34 Soil subsidence could result from a variety of factors, but in the Delta, it is primarily from oxidation
35 of soil organic matter and primarily in high organic matter content soils (i.e., peats and mucks).
36 Subsidence can cause damage or failure of structures, utilities, and levees.

37 NRCS GIS-based detailed soil survey mapping data (i.e., SSURGO) (Natural Resources Conservation
38 Service 2021b) on the organic matter content of the near-surface soils (Figure 11-2), a map of the

1 thickness of peat soils (Figure 11-8), and an elevation map (Figure 11-9) were used to identify areas
2 that may be subject to continued subsidence.

3 **Septic Tank Absorption Fields**

4 The potential mechanisms for septic tank absorption fields that could cause impacts during
5 operations and maintenance are identical to the septic tank absorption fields mechanism for
6 construction activities, described in Section 11.3.1.2, *Evaluation of Construction Activities*.

7 **11.3.2 Thresholds of Significance**

8 The analysis of the project alternatives includes review of soil survey data and the C-E EPR and
9 Bethany EPR, as well as other information previously described, to determine if potential impacts
10 caused by soil hazards and limitations can be reduced to a less-than-significant level by applying
11 accepted and proven engineering design and construction practices and mitigation measures.

12 The impacts of soil hazards and limitations would be substantial if the risk of potential loss, injury,
13 or death cannot be significantly reduced by engineering or best management practice (BMP)
14 solutions. Significance thresholds do not require the elimination of the potential for structural
15 damage from a construction site's soil conditions. Rather, the project design criteria require
16 evaluation of whether site conditions can be maintained in substantially the same as the
17 preconstruction condition through engineering design or BMP solutions and applied mitigation
18 measures that reduce the substantial risk of people and structures to loss, injury, or death to less-
19 than-significant levels. The evaluation under CEQA determines whether conformity with existing
20 federal, state, and local standards, guidelines, codes, ordinances, and other regulations and
21 application of accepted and proven engineering design and construction practices and applied
22 mitigation measures would reduce the substantial risk of people and structures to loss, injury, or
23 death to a less-than-significant level. The codes and design standards ensure that foundations,
24 earthwork, and other facilities are designed and constructed such that, while they may sustain
25 damage caused by a soil hazard, the substantial risk of loss, injury, or death due to structural failure
26 or collapse is reduced to a less-than-significant level.

27 Implementation level design would not be completed until after the CEQA process is complete and
28 the lead agency determines whether to approve a project alternative. After CEQA document
29 certification and project approval, the final design would be developed. At the time of final design,
30 additional geotechnical studies would be prepared to refine DWR's understanding of site-specific
31 conditions. These soil investigations would characterize, log, and test soils on a site-specific basis to
32 determine their load-bearing capacity, shrink-swell potential, corrosivity, and other parameters. The
33 soil investigations and the recommendations that are derived from them would be presented in
34 geotechnical reports by a California registered geotechnical engineer. The types of geotechnical
35 investigation reports that would be prepared would be specific to the type of facility and intended to
36 meet its governing agency requirements, such as California Building Code for buildings, Division of
37 Safety of Dams for dams and forebays, California Department of Transportation/county
38 requirements for roadways, and many other larger structures governed by American Society of Civil
39 Engineers design guidelines. These geotechnical investigation reports would be reviewed and
40 approved by DWR.

41 As part of the project design, DWR would incorporate the results of the field investigations,
42 Environmental Commitment EC 4b: *Develop and Implement Stormwater Pollution Prevention Plans*,

1 and post-construction land reclamation as part of the project for all alternatives. The project would
2 also conform with applicable design standards.

3 Based on the final geotechnical reports and code and standards requirements, the final design of
4 levees, foundations, and related engineering structures would be developed by a California
5 registered civil engineer or a California registered geotechnical engineer with participation and
6 review by DWR, and governing agency review to ensure that design standards are met. The design
7 and construction specifications and applied mitigation measures would then be incorporated into
8 the construction contract for implementation. During project construction, unanticipated soil
9 conditions may be found that are different from those described in the detailed, site-specific
10 geotechnical reports that guide the final design. Under these circumstances, the soil condition would
11 be evaluated and the appropriate method to meet the design specification and any possible
12 additional CEQA compliance would be recommended by the project engineer and approved by DWR.

13 This impacts analysis assumes that a project alternative would have a significant impact under CEQA
14 if implementation would result in one of the following conditions.

- 15 ● Result in substantial soil erosion or the loss of topsoil.
 - 16 ○ For purposes of this analysis, *substantial soil erosion* would occur when effluent monitoring
 - 17 indicates that the daily average turbidity of site runoff if a construction activity is likely to
 - 18 result in runoff exceeding 250 nephelometric turbidity units (NTU). This measurement is in
 - 19 accordance with Construction General Permit numeric action level (NAL) requirements
 - 20 under site-specific stormwater pollution prevention plans (SWPPPs).
 - 21 ○ For the purposes of this analysis, *substantial loss of topsoil* would occur if project
 - 22 construction activities cause a large proportion of the topsoil acreage in the Delta to be
 - 23 overcovered, inundated, or removed such that the loss is irreversible, for example, by
 - 24 permanently applying RTM on it.
- 25 ● Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of
26 the project, and potentially result in on- or off-site subsidence. (The term *subsidence* generally
27 refers to a gradual lowering of the ground elevation over a large area or region, while the term
28 *settlement* [evaluated in Chapter 10, *Geology and Seismicity*] as used in this Draft EIR refers to
29 the downward vertical movement of the soil underlying a structure or facility as a result of an
30 increased load on the soil or from tunneling.) For purposes of this analysis, a significant impact
31 would occur if project construction or operation and maintenance created an increased
32 likelihood of potential loss, injury, or death related to soil instability caused by soil subsidence
33 that cannot be reduced to a less-than-significant level by an engineering solution that reduces
34 the risk to people and structures to an acceptable level. An “acceptable *engineering solution*”
35 means conformity with all applicable government and professional standards, codes,
36 ordinances, and regulations for site assessment, design, and construction practices, including
37 the American Society of Civil Engineers Minimum Design Loads for Buildings and Other
38 Structures (American Society of Civil Engineers 2016), California Building Code, and U.S. Army
39 Corps of Engineers (USACE) Design and Construction of Levees.
- 40 ● Create substantial risks to life or property as a result of being located on expansive or corrosive
41 soil and for which there is no engineering solution.
 - 42 ○ For the purposes of this analysis, an *expansive soil* is defined as a soil survey map unit that
 - 43 has a USDA NRCS coefficient of linear extensibility (COLE) equal to or greater than 0.09 (i.e.,

- 1 corresponding to the shrink-swell classes of “High” and “Very High”) (Natural Resources
2 Conservation Service 2019:618–A.45).
- 3 ○ For the purposes of this analysis, a *corrosive soil* is defined as a soil survey map unit that is
4 rated as “high” for risk of corrosion to concrete or uncoated steel by the *National Soil Survey*
5 *Handbook* (Natural Resources Conservation Service 2019:618–B.1, 618-B.3).
 - 6 ● Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater
7 disposal systems where sewers are not available for the disposal of wastewater.

8 **11.3.2.1 Evaluation of Mitigation Impacts**

9 CEQA also requires an evaluation of potential impacts caused by the implementation of mitigation
10 measures. Following the CEQA conclusion for each impact, the chapter analyzes potential impacts
11 associated with implementing both the Compensatory Mitigation Plan and the other mitigation
12 measures required to address with potential impacts caused by the project. Mitigation impacts are
13 considered in combination with project impacts in determining the overall significance of the
14 project. Additional information regarding the analysis of mitigation measure impacts is provided in
15 Chapter 4, *Framework for the Environmental Analysis*.

16 **11.3.3 Impacts and Mitigation Approaches**

17 **11.3.3.1 No Project Alternative**

18 As described in Chapter 3, *Description of the Proposed Project and Alternatives*, CEQA Guidelines
19 Section 15126.6 directs that an EIR evaluate a specific alternative of “no project” along with its
20 impact. The No Project Alternative in this Draft EIR represents the circumstances under which the
21 project (or project alternative) does not proceed and considers predictable actions, such as projects,
22 plans, and programs that would be predicted to occur in the foreseeable future if the Delta
23 Conveyance Project is not constructed and operated. This description of the environmental
24 conditions under the No Project Alternative first considers how soils could change over time and
25 then discusses how other predictable actions could affect soils.

26 **Future Soils Conditions**

27 For soils, future conditions could change by mid-century or by the end of the century (California
28 Governor’s Office of Planning and Research, California Energy Commission, and California Natural
29 Resources Agency 2018a:20) compared to the existing conditions as indirect impacts of climate
30 change related to sea level rise and/or changes in precipitation and temperature.

31 Sea level rise could cause the water table underlying Delta islands (both leveed and unleveed) to
32 become shallower, which could reduce the rate of soil organic matter decomposition and
33 subsequently reduce the rate of subsidence to a degree. Along with continued subsidence, sea level
34 rise could increase the potential for levee erosion caused by overtopping (California Governor’s
35 Office of Planning and Research, California Energy Commission, and California Natural Resources
36 Agency 2018a:12) and increase rates of scour along the waterside of levee slopes.

37 Precipitation and temperature changes (e.g., prolonged drought, precipitation variability, increased
38 temperature) may result in reduced State Water Project water supply availability to Delta farmers
39 (California Governor’s Office of Planning and Research, California Energy Commission, and

1 California Natural Resources Agency 2018b:7), and as a result some areas that are presently
2 irrigated may no longer be irrigated. Ceasing application of irrigation water could cause an
3 increased rate of soil organic matter decomposition and consequently increase the rate of
4 subsidence in such areas. Additionally, formerly cultivated areas that are left fallow (due to reduced
5 irrigation and water availability) would be subject to reduced wind erosion rates compared to the
6 existing conditions since they would no longer be tilled.

7 **Predictable Actions by Others**

8 A list and description of actions included as part of the No Project Alternative are provided in
9 Appendix 3C, *Defining Existing Conditions, No Project Alternative, and Cumulative Impact Conditions*.
10 As described in Chapter 4, *Framework for the Environmental Analysis*, the No Project Alternative
11 analyses focus on identifying the additional water supply–related actions public water agencies may
12 opt to follow if the Delta Conveyance Project does not occur.

13 Public water agencies participating in the Delta Conveyance Project have been grouped into four
14 geographic regions. The water agencies within each geographic region would likely pursue a similar
15 suite of water supply–projects under the No Project Alternative (see Appendix 3C). Construction of
16 water supply reliability projects would result in ground-disturbing activities that could impact soil
17 resources. Desalination projects would most likely be pursued in the northern and southern coastal
18 regions. The southern coastal regions would likely require larger and more desalination projects
19 than the northern coastal region to replace the water yield that otherwise would have been received
20 through the Delta Conveyance Project. These projects would be sited near the coast. Groundwater
21 recovery (brackish water desalination) would involve similar types of ground disturbance but could
22 occur across the northern inland, southern coastal, southern inland regions and in both coastal and
23 inland areas, such as the San Joaquin Valley. Grading and excavation at the desalination and
24 groundwater recovery plant sites would be necessary for construction of foundations, and trenching
25 would occur for installation of water delivery pipelines and utilities. These types of water supply–
26 projects are expected to result in the loss of and disturbance to soils because of the size of the area
27 needed to accommodate construction activities and permanent facilities. The permanent loss of soils
28 as a result of these facilities is not expected to result in a substantial loss to soils on a regional level
29 as these facilities would most likely be constructed in an already developed environment.

30 The northern and southern coastal regions are also most likely to explore constructing groundwater
31 management projects. The southern coastal region would require more projects than the northern
32 coastal region under the No Project Alternative. Groundwater management projects would occur in
33 association with an underlying aquifer but could occur in a variety of locations and therefore
34 affected a variety of soil resources. Construction activities for each project could require excavation
35 for the construction of the recharge basins, and pipelines and drilling for the construction of
36 recovery wells (with completion intervals between approximately 200 and 900 feet below ground
37 surface). Construction activities would include site clearing; excavation and backfill; and
38 construction of basins, pipelines, pump stations, and the turnout. Grading activities associated with
39 the construction of recharge basins would involve earthmoving, excavation, and grading pipelines
40 would likely be constructed using typical open trench construction methods. In some cases where
41 siphons would be installed, jack and bore methods could be used to tunnel under and avoid
42 disruption of surface features. Excavation of varying depths could be required, and these
43 construction activities have the potential to affect soil resources. The extent of the impacts on soils
44 would depend on the location of each project and the proximity to existing water conveyance
45 facilities.

1 Soils would be disturbed and topsoil could be lost as a result of earthwork associated with ongoing
2 levee projects in the Delta to address ongoing, long-term subsidence and to maintain levee
3 geometry. The earthwork could involve raising the levee crown, flattening levee slopes, and
4 constructing berms, including constructing cutoff walls at some locations. Additionally, it is likely
5 that ongoing placement of riprap on the waterside slopes would be conducted. Although soil eroded
6 from disturbed areas on the landside of levees would be deposited on the island interiors, soil
7 eroded from the disturbed top and water side of levees could reach adjoining waterways.

8 Water recycling projects could be pursued in all four regions. The northern inland region would
9 require the fewest number of wastewater treatment/water reclamation plants, followed by the
10 northern coastal region, followed by the southern coastal region. The southern inland region would
11 require the greatest number of water recycling projects to replace the anticipated water yield that it
12 otherwise would have been received through the Delta Conveyance Project. These projects would be
13 located near water treatment facilities. Construction techniques for water recycling projects would
14 vary depending on the type of project (e.g., for landscape irrigation, groundwater recharge, dust
15 control, industrial processes) but could require earth moving activities, grading, excavation, and
16 trenching. Because construction would involve ground-disturbing activities, such actions could
17 disturb soil resources. In the southern inland region where a greater number of projects would be
18 needed as a substitute for the Delta Conveyance Project, the potential for impacts on soils could be
19 greater when compared to other regions.

20 Water efficiency projects could be pursued in all four regions and involve a wide variety of project
21 types, such as flow measurement or automation in a local water delivery system, lining of canals, use
22 of buried perforated pipes to irrigate fields, additional detection and repair of commercial and
23 residential leaking pipes, and in-home or business efficiency measures such as low water use
24 appliances and low flow plumbing fixtures. These projects could occur anywhere in the regions, and
25 most would involve little ground disturbance or would occur in previously disturbed areas.

26 As detailed above, all project types across all regions would involve relatively typical construction
27 techniques (i.e., no large-scale tunnels or deep soil mixing) and would be required to conform with
28 the requirements of CEQA and/or state and local regulations protecting soil resources, and
29 mitigation measures would be developed to protect these resources, such as requiring monitoring in
30 areas known to have soil resources and requiring soil resources to be preserved. In addition, these
31 activities would occur in a wide variety of soil resources, and impacts would not be focused on a
32 single soil resource area.

33 **11.3.3.2 Impacts of the Project Alternatives on Soils**

34 **Impact SOILS-1: Accelerated Soil Erosion Caused by Vegetation Removal and Other** 35 **Disturbances as a Result of Constructing the Proposed Water Conveyance Facilities**

36 *Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, 4c*

37 Project Construction

38 For both central and eastern alignment alternatives (Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c),
39 field investigations conducted prior to the start of construction would involve a variety of ground-
40 disturbing activities, most of which would be of limited extent and duration. Soil borings would use
41 augers to sample 4- to 8-inch-diameter holes and cone penetration tests would involve 1- to 2-inch-

1 diameter rods pushed into the ground. Groundwater monitoring wells and groundwater testing
 2 wells would involve installing well casings in boreholes up to 24 inches in diameter. Utility
 3 “potholing” would be between 5 to 10 feet in depth, and test trenches would be approximately 30
 4 feet long, 3 feet wide, and 10 feet deep. Five test trenches—approximately 1,000 feet long and 20
 5 feet deep—would be excavated to study the West Tracy Fault trace. Along the trenches would be a
 6 200-foot-wide temporary work area. Additional, minor soil disturbance could occur in the
 7 immediate vicinity of the test locations. A given trench would remain open for up to 6 weeks, would
 8 be backfilled upon completion of the investigation at that trench, and erosion and sediment control
 9 measures would be immediately implemented. Soil disturbance would also occur at the agronomic
 10 testing areas, estimated to extend over approximately 2 acres. The disturbances caused by the field
 11 investigations are expected to result in minimal increases in water and wind erosion rates.

12 The extent of construction site and post-construction work areas for the Bouldin Island levee
 13 modifications would be approximately 251 acres, with an additional 90 acres for temporary levee
 14 modification access roads. The extent of construction site and post-construction work areas for the
 15 Lower Roberts Island levee modifications would be approximately 30 acres, plus an additional 37
 16 acres for temporary levee modification access roads. The levee improvements would remain
 17 following construction. Such work could result in accelerated soil erosion. To account for ongoing
 18 work by levee maintenance agencies, the extent of levee repairs would be reevaluated during the
 19 design phase and coordinated with the local levee maintenance agency.

20 For Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c, construction of water conveyance facilities would
 21 involve vegetation removal; construction of building pads, levees, and embankments; excavation for
 22 facility foundations; surface grading; trenching; road construction; RTM storage; soil stockpiling;
 23 and other activities over approximately 3,588 acres (for Alternative 4b) to 4,997 acres (for
 24 Alternative 2a) during the construction period, depending on the alternative (Table 11-4). The
 25 extent of such activities would be greatest at the Southern Forebay and its work area. Some of the
 26 work would be conducted in agricultural areas that would be fallow at the time.

27 **Table 11-4. Extent of Total Ground Disturbance (acres) by Alternative**

Alt 1	Alt 2a	Alt 2b	Alt 2c	Alt 3	Alt 4a	Alt 4b	Alt 4c	Alt 5
4,560	4,997	4,033	4,430	4,149	4,634	3,588	4,006	3,090

28 Note: Ground disturbance figures in this table is based on the extent of area that would experience either temporary
 29 or permanent surface disturbance.

30 Alt = Alternative.

31

32 These conditions could result in one or more of the following mechanisms: soil compaction,
 33 degraded soil structure, reduced soil infiltration capacity, and increased runoff rates, all of which
 34 could accelerate erosion.

35 The excavation, grading, and other soil disturbances described above that are conducted in gently
 36 sloping to level areas, such as the interiors of Delta islands, are expected to experience little or no
 37 accelerated water erosion because of the lack of runoff energy to entrain and transport soil particles.
 38 Any soil that is eroded within island interiors would tend to remain on the island, provided that
 39 existing or project levees are in place to serve as barriers keeping the eroded soil (i.e., sediment)
 40 from entering receiving waters.

1 In contrast, graded and otherwise disturbed tops and side slopes of existing and project levees and
2 other embankments are of greater concern for accelerated water erosion because of their steep
3 gradients. Although soil eroded from the landside of levees would be deposited on the island
4 interiors, soil eroded from the disturbed top and water side of levees could reach adjoining
5 waterways. As described in the EPR for the central and eastern alignments, at the intakes, erosion-
6 control measures would entail placement of riprap at the junction of the intake structure and
7 existing levees. Disturbed soils would be hydroseeded with native plant seeds. At the levee
8 modification areas on Bouldin Island and Lower Roberts Island and at tunnel shaft sites, erosion
9 control of disturbed soils would also entail hydroseeding with native plant seeds. At the Southern
10 Forebay, riprap would be placed along the inside embankment slopes, and native grasses would be
11 established along the outside embankment slopes for erosion control.

12 Most of the areas that would involve extensive soil disturbance are underlain by soils with a
13 “medium” or “high” susceptibility to wind erosion (Natural Resources Conservation Service 2021b)
14 (Figure 11-5, Appendix 11C).

15 The construction activities (e.g., clearing and grubbing, and RTM stockpiling) that could lead to
16 accelerated wind erosion are generally the same as those that could cause accelerated water
17 erosion. These activities may result in vegetation removal and degradation of soil structure, both of
18 which would make the soil much more subject to wind erosion during the period between grubbing
19 and placement of the RTM stockpiles. Removal of vegetation cover and grading increase exposure to
20 wind at the surface and obliterate the binding effect of plant roots on soil aggregates. These effects
21 make the soil particles much more subject to entrainment by wind. Many of the areas that would be
22 extensively disturbed by construction activities, however, are already routinely disturbed by
23 agricultural activities such as disking and harrowing.

24 Consequently, with the exception of loading and transporting soil material and RTM to storage
25 areas, the disturbance and increase in water and wind erosion rates that would result from
26 constructing the conveyance facilities in many areas would effectively would be the same as the
27 existing conditions (i.e., regular tillage of agricultural land), provided that the length of time that the
28 soil is left exposed during the year does not increase compared to that associated with agricultural
29 operations. The extent of soil disturbance and exposure to wind and water erosion would vary by
30 project alternative. Using the extent of Important Farmland that would be converted to non-
31 farmland uses to represent the extent of soil disturbance, approximately 3,900 acres would be
32 disturbed, using Alternative 2a as a basis (See Chapter 15, *Agricultural Resources*). (Because the
33 project would be constructed over the course of years, not all 3,900 acres would be exposed at a
34 given time.) Much of the land within the 725,600-acre statutory Delta is cultivated, and during part
35 of the year, many fields are fallow and therefore subject to water and wind erosion. Therefore, the
36 maximum extent of soil disturbance that would be caused by the project is small in relation to the
37 statutory Delta and many of the conveyance facilities would be constructed in areas where, under
38 the existing conditions, the soil is disturbed and exposed to erosion as a result of agricultural
39 operations.

40 Excavation of soil from borrow areas and transport of RTM material to storage areas would
41 potentially subject soils to wind erosion. Based on the Reusable Tunnel Material (Final Draft)
42 technical memorandum (Delta Conveyance Design and Construction Authority 2022f:14, 33),
43 approximately 7.5 to 19.5 million cubic yards of wet excavated (bulked) RTM would be transported,
44 unloaded, and placed as permanent stockpiles, depending on the project alternative. Although wet
45 RTM would not be susceptible to wind erosion, processed and dried RTM (which represents 77%–

1 80% of all the RTM that would be generated) would be susceptible to wind erosion while it is being
2 handled. Unlike water erosion, the potential significant impacts of wind erosion are generally not
3 dependent on slope gradient and location relative to levees or receiving waters. However, the RTM
4 would be dried only to a state that is suitable for transport and/or permanent stockpiling, which is
5 not expected to be completely dry. For RTM that is left at the launch sites, it would likely be spread
6 out and compacted in place; therefore, minimal handling would be required to transport the RTM to
7 a temporary stockpile. RTM transport and compaction at the permanent stockpiles to reach the final
8 stockpile configuration would involve moisture conditioning to reduce wind erosion of the RTM.
9 Additionally, Environmental Commitment EC-11: *Fugitive Dust Control*, which applies to all active
10 construction sites, would minimize wind erosion. EC-11 requires preparation and implementation of
11 a dust control plan, which would specify measures to control wind erosion such as watering exposed
12 soil and stabilizing stockpiles with biopolymers.

13 Operations and Maintenance

14 Site stabilization (e.g., vegetation cover minimum of 70% of the preconstruction vegetation cover
15 and rock slope protection) is required for a project or project component covered by the State Water
16 Resources Control Board (State Water Board) Stormwater Construction General Permit to be
17 removed from permit coverage, which is expected at the completion of construction of a given
18 conveyance facility component or work area. Once the disturbed areas have been stabilized at a
19 given conveyance facility component or work area, erosion rates are expected to be not substantially
20 greater than preconstruction rates.

21 Minor, localized washouts of Southern Forebay embankments and side slopes of the RTM stockpiles
22 that may occur as a result of unusually heavy rainfall would be stabilized using routine erosion and
23 sediment control practices. Any areas in which operations and maintenance entail soil disturbance
24 of 1 acre or more in extent would be required to gain coverage under the Stormwater Construction
25 General Permit, which would require preparation and implementation of a SWPPP. Proper
26 implementation of the SWPPP for a given work area and other compliance measures required under
27 the Construction General Stormwater Permit would prevent excessive accelerated erosion from
28 occurring.

29 **Alternative 5**

30 Project Construction

31 Alternative 5 would include the same intakes, tunnel shafts, and tunnel structures as Alternative 3 as
32 far as Lower Roberts Island, and would contain a larger, double tunnel launch shaft at a slightly
33 different location on Lower Roberts Island than for Alternative 3. The tunnel would then follow a
34 different route to the Bethany Reservoir Surge Basin and Pumping Plant, with different shaft
35 locations, and would not involve the Southern Complex facilities. Alternative 5 also would involve
36 segmental concrete-lined tunnel construction between the Bethany Reservoir Pumping Plant and
37 the Bethany Reservoir Discharge Structure and would entail soil disturbance related to constructing
38 the trenched and tunneled Bethany Aqueduct pipeline, which is not part of Alternatives 1, 2a, 2b, 2c,
39 3, 4a, 4b, and 4c.

40 For Alternative 5, some of the field investigations conducted prior to the start of construction and
41 the effects of the investigations on soil erosion rates would be similar in nature to those described
42 above for Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c. However, because the aqueduct pipeline in
43 Alternative 5 would be constructed in different geologic conditions and would require different

1 construction methods (e.g., cut and cover trenching and tunnel excavation in consolidated rock)
2 than those of Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c, the field investigations required for the
3 aqueduct pipeline would be different. Additionally, because the Bethany Reservoir is an existing
4 dam site subject to the Division of the Safety of Dams requirements, specific geotechnical
5 investigations not required for Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c may be conducted at the
6 dam site to comply with such requirements.

7 For Alternative 5, construction of water conveyance facilities could cause accelerated soil erosion
8 and erosion effects similar to Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c. However, because
9 Alternative 5 does not include a Southern Complex, the extent of ground disturbance (approximately
10 3,090 acres) under Alternative 5 would be less than all of the other project alternatives.

11 The extent of construction site and post-construction work areas for the Lower Roberts Island levee
12 modifications would be approximately 30 acres, plus an additional 37 acres for temporary levee
13 modification access roads. The levee improvements would remain following construction. Such
14 work could result in accelerated soil erosion. To account for ongoing work by levee maintenance
15 agencies, the extent of levee repairs would be reevaluated during the design phase and coordinated
16 with the local levee maintenance agency.

17 The water erosion hazard (i.e., “slight”) of the soils that underlie most of the Bethany Reservoir
18 alternative (Alternative 5) facilities is the same as that of the soils that underlie Alternatives 1, 2a,
19 2b, 2c, 3, 4a, 4b, and 4c. However, the water erosion hazard of the soils underlying the Bethany
20 Reservoir alternative facilities that are in the sloping area east of the Bethany Reservoir is higher
21 (i.e., generally “moderate”) than the erosion hazard of the soils found in the footprints of
22 Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c (i.e., generally “slight”) (Figure 11-4). Therefore, soil-
23 disturbing activities in the part of Alternative 5 specifically in the vicinity of the Bethany Reservoir
24 are subject to comparatively greater erosion rates than those in the footprints of Alternatives 1, 2a,
25 2b, 2c, 3, 4a, 4b, and 4c.

26 Similar to the soils that that underlie Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c, the soils that
27 underlie the Bethany Reservoir alternative (Alternative 5) facilities that would involve extensive soil
28 disturbance generally have a “medium” or “high” susceptibility to wind erosion (Natural Resources
29 Conservation Service 2021b) (Figure 11-5, Appendix 11C). Therefore, soil-disturbing activities
30 under the Alternative 5 are likely to be subject to similar wind erosion rates as the soils under
31 Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c.

32 As described in the Bethany EPR, erosion-control measures implemented at the Bethany Reservoir
33 Pumping Plant, Surge Basin, and Aqueduct would include hydroseeding of disturbed soils. At the
34 Bethany Reservoir Discharge Structure, erosion-control measures implemented along the existing
35 embankments would include riprap installed along the reservoir side slope in front of the discharge
36 area and along the embankments on each side of the structure. As described in Table A9 in the EPR
37 for the Bethany Reservoir alignment, permanent hydroseeding, fiber rolls, and temporary silt
38 fencing would be installed on any slope greater than 2:1 (horizontal to vertical; H:V), including the
39 embankments near the Bethany Reservoir embankment.

40 Operations and Maintenance

41 Potential impacts on accelerated soil erosion under Alternative 5 during operations and
42 maintenance would be similar overall in mechanism and magnitude as for Alternatives 1, 2a, 2b, 2c,
43 3, 4a, 4b, and 4c.

1 **CEQA Conclusion—All Project Alternatives**

2 Construction of water conveyance facilities proposed under all project alternatives could cause
3 substantial accelerated water and wind erosion and subsequent impacts on receiving waters unless
4 appropriate erosion-control BMPs are implemented. Although most of the project area is underlain
5 by soils that have a “slight” water erosion hazard (refer to Section 11.1.1.2, *Soil Physical and*
6 *Chemical Properties*, for discussion of erosion hazard classes), because the soil disturbance would be
7 extensive and, in some cases, would be adjacent to a receiving water, the potential impact of
8 accelerated water erosion would be significant.

9 Additionally, large areas of topsoil and RTM, both in transport and in stockpiles, would be
10 temporarily exposed to wind erosion. Although some of the areas that would be extensively
11 disturbed by construction activities are already regularly disturbed by agricultural activities (e.g.,
12 disking and harrowing) and result in soil exposure under existing conditions, some conveyance
13 facility components would be in areas that are not cultivated. The aggregate acreage of these areas
14 would be substantial. However, to prevent accelerated water or wind erosion from occurring, DWR
15 would incorporate Environmental Commitment EC-4b: *Develop and Implement Stormwater Pollution*
16 *Prevention Plans*. The General Permit requires that SWPPPs be prepared by a Qualified SWPPP
17 Developer (QSD) and implemented under the supervision of a Qualified SWPPP Practitioner (QSP).
18 As part of the procedure to gain coverage under the General Permit, the QSD would determine the
19 Risk Level (1, 2, or 3) of the project site, which involves an evaluation of the site’s Sediment Risk and
20 Receiving Water Risk. Sediment Risk is based on the tons per acre per year of sediment that the site
21 could generate in the absence of erosion and sediment control BMPs. Receiving Water Risk is an
22 assessment of whether the project site is in a sediment-sensitive watershed.

23 The results of the Risk Level determination partly drive the contents of the SWPPP. In accordance
24 with the General Permit, the SWPPP would describe site topographic, soil, and hydrologic
25 characteristics; construction activities and a project construction schedule; construction materials
26 to be used and other potential sources of pollutants at the project site; potential non-stormwater
27 discharges (e.g., trench dewatering); erosion and sediment control, non-stormwater, and
28 “housekeeping” BMPs to be implemented; a BMP implementation schedule; a site and BMP
29 inspection schedule; and ongoing personnel training requirements.

30 The SWPPPs would prescribe BMPs that are site-specific and tailored to project component
31 characteristics. All SWPPPs, irrespective of the site and project characteristics, are likely to contain
32 the following BMPs.

- 33 ● Preservation of existing vegetation
- 34 ● Perimeter control
- 35 ● Fiber roll and/or silt fence sediment barriers
- 36 ● Watering to control dust entrainment
- 37 ● Tracking control and “housekeeping” measures for equipment refueling and maintenance
- 38 ● Solid waste management

39 Most construction sites would require temporary and permanent seeding and mulching. Any sites
40 that involve disturbance or construction of slopes steeper than 3H:1V may require installation of
41 erosion-control blankets or rock slope protection. Temporary turbidity curtains and cofferdams may
42 be prescribed for in-water work. Excavations that would require dewatering (such as for

1 underground utilities and footings) would require proper storage of the water, such as reuse, land
2 application, or filtration. Soil and material stockpiles (such as for borrow material) would require
3 perimeter protection, use of tackifying agents, and/or covering or watering to control wind erosion.

4 The QSP would be responsible for day-to-day implementation of the SWPPP, including BMP
5 inspections, maintenance, water quality sampling, and reporting to the State Water Board. In the
6 event that the water quality sampling results indicate an exceedance of allowable turbidity levels,
7 the QSD would be required to modify the type and/or location of the existing BMPs by amending the
8 SWPPP.

9 For purposes of this analysis, substantial soil erosion would occur when effluent water quality
10 monitoring indicates that the daily average turbidity of site runoff exceeds 250 NTUs. This limit is
11 set by Construction General Permit NAL requirements for SWPPP implementation and requires
12 permittees to provide additional BMPs or modify BMPs throughout project construction as required
13 to ensure that any exceedances of the turbidity NAL are quickly resolved. Proper implementation of
14 the SWPPPs prepared for the various project components and compliance with other requirements
15 of the State Water Board Stormwater Construction General Permit is expected to avoid exceeding
16 the turbidity threshold in site runoff as specified in the Construction General Permit and thereby
17 prevent excessive accelerated water and wind erosion. Because environmental commitments and
18 BMPs are incorporated into the project alternatives and because project construction would be
19 required to comply with the SWPPP, this impact would be less than significant.

20 ***Mitigation Impacts***

21 *Compensatory Mitigation*

22 Although the Compensatory Mitigation Plan (CMP) described in Appendix 3F, *Compensatory*
23 *Mitigation Plan for Special-Status Species and Aquatic Resources*, does not act as mitigation for
24 impacts on soils from project construction or operations and maintenance, its implementation could
25 result in impacts on soils.

26 Compensatory mitigation would be built to mitigate, in part or in whole, the potential impacts
27 resulting from the construction and operation and maintenance of the project on terrestrial and
28 aquatic biological resources. These efforts are described in detail in Appendix 3F. Several major
29 habitat types are targeted under the CMP for restoration, including freshwater marsh, riparian,
30 seasonal wetland, tidal marsh, channel margin, lacustrine (lake/pond), and grasslands.

31 Most of the compensatory mitigation efforts would require developing temporary facilities, such as
32 staging areas, access haul roads, work areas, and borrow sites. These facilities could involve clearing
33 and grubbing, excavation, and other grading activities that entail soil disturbance. Further, assuming
34 that the areas planned for habitat creation (as opposed to habitat enhancement) would entail soil
35 disturbance, a total of 786 acres would be disturbed at the Bouldin Island site. At the Interstate (I-) 5
36 ponds site, 56 acres would be disturbed. Unless measures are implemented to control erosion, these
37 construction activities could result in accelerated water and wind erosion. The compensatory
38 mitigation habitat construction work (e.g., excavation, grading, construction of setback levees) itself
39 is estimated to take 2 years, and post-construction vegetation establishment of the newly
40 constructed wetland habitats may take several years. Consequently, the accelerated erosion could
41 occur over a period of years, depending on the type of habitat being restored and the rate of
42 vegetation establishment.

1 The remaining elements of the compensatory mitigation efforts at the Bouldin Island site and I-5
2 ponds site would involve protection or enhancement of existing terrestrial biological resources that
3 would not require earthwork or other soil disturbance, such as installing plantings and
4 implementing weed control. These areas (168 acres at the Bouldin Island site and 117 acres at the I-
5 5 ponds site) would not be subject to accelerated soil erosion.

6 The habitat restoration and enhancement activities broadly described in Appendix 3F focus on the
7 I-5 ponds and Bouldin Island. The clearing, grubbing, excavation and other grading activities, and
8 other activities to construct the mitigation would entail soil disturbance, removal of vegetation, and
9 exposure of bare soil and could result in accelerated water and wind erosion unless measures were
10 implemented to control erosion. The hazard and potential impact on receiving waters of accelerated
11 water erosion would be greatest in sloping project features, such as new and modified existing
12 levees, particularly on the waterside. Areas that would be subject to concentrated flow, such as
13 newly constructed and naturally formed tidal channels, would be subject to scour.

14 As with the project, construction related to the CMP would be required to gain coverage under the
15 State Water Board Stormwater Construction General Permit, compliance with which would ensure
16 that there would be no excessive accelerated water or wind erosion caused by the project. As
17 described above in the CEQA conclusion for Impact SOILS-1, a SWPPP must be prepared to gain
18 coverage under a Construction General Permit, which sets limits on the daily average turbidity of
19 site runoff caused by erosion. If the 250 NTU turbidity level is exceeded, development of additional
20 BMPs or modification of existing BMPs would be required to resolve the potential impact from
21 erosion. Therefore, the impact on soil erosion from the project combined with compensatory
22 mitigation at the Bouldin Island and I-5 ponds mitigation sites would not be substantial and,
23 combined with the project alternatives, would not change overall impact conclusions.

24 As described in Appendix 3F, compensatory mitigation would also involve excavation and other
25 earthwork at undetermined tidal wetland or channel margin restoration sites within the North Delta
26 Arc, which could result in increased erosion rates. It cannot be known at this time the extent of the
27 disturbed area and therefore the area that could be subject to increased erosion. Any disturbed
28 areas greater than 1 acre would be required to gain coverage under the State Water Board
29 Stormwater Construction General Permit, compliance with which would require development and
30 implementation of a SWPPP to ensure that there would be no excessive accelerated water or wind
31 erosion caused by the project, as described above. Therefore, the project alternatives combined with
32 compensatory mitigation at the undetermined tidal wetland and channel margin restoration sites
33 would not change the overall impact conclusion of less than significant.

34 Other Mitigation Measures

35 Some mitigation measures would involve the use of heavy equipment such as graders, excavators,
36 dozers, and haul trucks that would have the potential to accelerate soil erosion as a result of
37 excavation and other soil disturbance. The mitigation measures with potential to result in
38 accelerated soil erosion are: Mitigation Measures BIO-2c: *Electrical Power Line Support Placement*,
39 AG-3: *Replacement or Relocation of Affected Infrastructure Supporting Agricultural Properties*, AES-
40 1c: *Implement Best Management Practices to Implement Project Landscaping Plan*, CUL-1: *Prepare*
41 *and Implement a Built-Environment Treatment Plan in Consultation with Interested Parties*, and AQ-9:
42 *Develop and Implement a GHG Reduction Plan to Reduce GHG Emissions from Construction and Net*
43 *CVP Operational Pumping to Net Zero*. Temporary increases in accelerated soil erosion caused by
44 disturbances resulting from implementation of mitigation measures would be similar to

1 construction effects of the project alternatives in certain construction areas and would contribute to
2 soil erosion impacts of the project alternatives. Implementation of erosion and sediment control
3 BMPs, as defined in EC-4b: *Develop and Implement Stormwater Pollution Prevention Plans*, would
4 prevent accelerated erosion from occurring. Therefore, implementation of mitigation measures is
5 unlikely to accelerate soil erosion caused by disturbances and the impact of soil erosion would not
6 be substantial.

7 Overall, accelerated soil erosion impacts for construction of compensatory mitigation and
8 implementation of other mitigation measures, combined with project alternatives, would not change
9 the impact conclusion of less than significant.

10 **Impact SOILS-2: Loss of Topsoil from Excavation, Overcovering, and Inundation as a Result of** 11 **Constructing the Proposed Water Conveyance Facilities**

12 *Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, 4c*

13 Project Construction

14 For both central and eastern alignment alternatives (Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c),
15 field investigations conducted prior to the start of construction would involve a variety of ground-
16 disturbing activities, most of which would be of limited extent, as described under Impact SOILS-1.
17 Virtually all the field investigations, such as soil borings and groundwater test well installation,
18 would result in minimal losses of topsoil.¹² Those investigations involving a more substantial extent
19 of possible topsoil loss are the five 1,000-foot-long West Tracy Fault test trenches, which together
20 could result in an estimated 2 acres of topsoil loss. Along each trench would be a 200-foot-wide
21 temporary work area which would be disturbed but which would not result in a loss of topsoil. At
22 the agronomic testing areas (approximately 2 acres), the upper 12 inches of the topsoil would be
23 stripped and stockpiled before the testing work begins, then replaced once testing is completed,
24 such that there would be no loss of topsoil.

25 Construction of the conveyance facilities would involve various forms of soil excavation and
26 overcovering, such as borrow areas; construction of building pads, levees, trenches, and
27 embankments; road and parking area construction; and permanent RTM storage. Although salvaged
28 topsoil would be spread over some completed work areas such as embankments and backfilled
29 trenches, topsoil nevertheless would be lost as a resource as a result of these activities during
30 construction of all the project alternatives.

31 The extent of the construction site and post-construction work areas for the Bouldin Island levee
32 modifications and potential topsoil loss would be approximately 251 acres, with an additional 90
33 acres for temporary levee modification access roads. The extent of construction site and post-
34 construction work areas for the Lower Roberts Island levee modifications and, therefore, the
35 potential topsoil loss would be approximately 30 acres, plus an additional 37 acres for temporary
36 levee modification access roads. The levee improvements would remain following construction. To
37 account for ongoing work by levee maintenance agencies, the extent of levee repairs would be
38 reevaluated during the design phase and coordinated with the local levee maintenance agency.

¹² The thickness of the topsoil varies depending on the physiographic setting within the study area. See Section 11.1.1, *Study Area*, for a discussion of the topsoil thickness in each of the physiographic settings that occur in the study area.

1 As described in the Soil Balance Technical Memorandum (Delta Conveyance Design and
2 Construction Authority 2022e:2–5), various measures would be undertaken to minimize the extent
3 of topsoil loss and to promote revegetation of cut and fill areas. Peat and mineral topsoil would be
4 excavated and stockpiled locally. Excavated peat soil would be placed in stockpiles and covered with
5 mineral topsoil or RTM to limit oxidation of the peat. At the Southern Complex, the intakes, and all
6 tunnel shaft sites, a 6-inch-thick layer of native topsoil would be stripped and stockpiled for later
7 reuse on-site. Salvaged topsoil would be reused to cover the outboard slopes of the Southern
8 Forebay embankments and emergency spillway channel embankments. Approximately 458,086
9 cubic yards (loose volume) of topsoil would be placed in a 5-foot-thick cover over the permanent
10 peat stockpile. The remaining topsoil generated would be placed over surplus RTM and peat soil in
11 an area to the north of the South Delta Pumping Plant to support plant growth.

12 Additionally, degradation of soil health could occur at construction sites at which the topsoil would
13 be stripped, stockpiled, and reapplied to the work area because the soil could be compacted as a
14 result of handling and trafficking. Additionally, compaction of the soil layer beneath the stripped
15 layer could occur as a result of trafficking. The near-surface native soils within the construction
16 areas could be inadvertently compacted from construction activities and consolidated beneath
17 material stockpiles. The effects of construction commonly include increased bulk density, loss of soil
18 carbon, degraded aggregate stability, reduced growth of the mycorrhizal fungi, and reduced nutrient
19 cycling. Such effects may make the soil less productive after it is applied to its destination site,
20 compared to its pre-salvage condition. Depending on the inherent soil characteristics, the manner in
21 which it is handled and stockpiled, and the duration of its storage, the reapplied topsoil may recover
22 quickly to its original condition or require many years to return to its pre-salvage physical, chemical,
23 and biological condition (Strohmayer 1999:1; Vogelsang and Bever 2010:5).

24 As described in Chapter 3, Section 3.4.14, *Land Reclamation*, land reclamation efforts would
25 ameliorate, to the extent practicable, areas outside the footprints of permanent facilities that have
26 been compacted from construction equipment activities, that have consolidated beneath material
27 stockpiles, and that have properties less suitable for agriculture or habitat restoration due to
28 construction activities. Several treatments (e.g., ripping, disking and incorporating amendments to
29 address compaction and seeding) which are articulated in the Post-Construction Land Reclamation
30 (Final Draft) Technical Memorandum for the central and eastern alignments (Delta Conveyance
31 Design and Construction Authority 2022h:6) and the Post-Construction Land Reclamation
32 Supplement—Bethany Reservoir Alternative (Final Draft) Technical Memorandum (Delta
33 Conveyance Design and Construction Authority 2022i:6) on a site-by-site basis, are expected to
34 effectively ameliorate any significant degradation of soil health that may have occurred during
35 topsoil handling and storage. After demobilization of equipment, materials, and temporary facilities,
36 sites would be graded and leveled to generally meet adjacent lands. Initial soil treatments would
37 depend on the actual disturbance, but for soils that have undergone more than minimal impact, the
38 work would be expected to include ripping the soil and incorporating amendments (e.g., gypsum) to
39 reduce compaction and to promote soil health. This would be followed by spreading topsoil, cross
40 disking, and fine grading/leveling to prepare the soil surface for future use. At this point, if an end
41 user (for example, agricultural or conservation entity) is ready to take over activities at the site to
42 transition it to long-term use, the project reclamation steps would be complete. However, if an end
43 user is not ready to take over use of the site, the areas would be drill seeded using a grass seed mix
44 appropriate for the desired end use to provide water and wind erosion control. Areas to be restored
45 to natural area/habitat would be seeded with a native grass mix, whereas areas to be restored to
46 agricultural use could be seeded with a temporary erosion-control seed mix.

1 At the end of construction, as described in the Reusable Tunnel Material Technical Memorandum
 2 (Delta Conveyance Design and Construction Authority 2022f:7) at launch shafts, areas that were
 3 excavated to create borrow soil materials would be refilled to existing grade with suitable soil
 4 material from shaft excavation and/or with RTM from existing stockpiles, then covered with
 5 (mineral) topsoil that had been salvaged and stockpiled prior to excavation of the shafts.

6 Treatments for reclamation using RTM base soil would be similar to those recommended for
 7 reclamation with native soils; however, additional treatments could be required to address soil
 8 conditions (e.g., excessively high or low pH). Topsoil would be spread to a thickness of
 9 approximately 12 inches over the RTM base material. As described in the C-E and Bethany EPRs
 10 (Delta Conveyance Design and Construction Authority 2022c:97, 99, 2022d:69), mineral topsoil
 11 would also be placed over excavated peat to limit oxidation of the organic peat material and
 12 subsequent release of carbon dioxide to the atmosphere.

13 Table 11-5 presents a summary of the effects on soils caused by the impact mechanisms of
 14 excavation and overcovering by project alternative, based on GIS analysis by conveyance facility
 15 type. Due to the nature of the earthwork to construct many of the facilities, both mechanisms of soil
 16 loss may be involved at a given facility. For example, embankment construction would require both
 17 excavation to prepare the subgrade and overcovering with fill soil to construct the levee.

18 As a point of reference, the statutory Delta extends over approximately 725,600 acres,
 19 approximately 65,900 acres of which are open water (Hickson and Keeler-Wolf 2007:33), such that
 20 there are 659,700 acres of land areas (i.e., acres of topsoil). The project would affect a small
 21 proportion of those 659,700 acres as a result of constructing Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and
 22 4c (see Table 11-5), ranging from 0.30% to 0.46%, depending on the alternative.

23 **Table 11-5. Extent of Permanent Topsoil Loss (acres) by Alternative**

Alt 1	Alt 2a	Alt 2b	Alt 2c	Alt 3	Alt 4a	Alt 4b	Alt 4c	Alt 5
2,797	3,052	2,465	2,668	2,324	2,703	1,963	2,194	1,302

24 Note: Topsoil loss in this table is based on the extent of area classified as being a permanent surface impact.
 25 Alt = Alternative.
 26

27 As a different point of reference, the study area (Section 11.1.1, *Study Area*), which encompasses all
 28 of the project alternatives, contains 115,879 acres of topsoil. In relation to the study area, the extent
 29 of project-related topsoil loss would also be a small proportion, ranging from 1.69% to 2.63%,
 30 depending on the alternative.

31 Operations and Maintenance

32 The operations and maintenance of the project would not entail substantial excavation, filling,
 33 grading, or other soil disturbances. Therefore, no substantial losses of topsoil are expected to occur
 34 during operations and maintenance of the central and eastern alignment alternatives
 35 (Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c).

1 ***Alternative 5***

2 *Project Construction*

3 As described under Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c, field investigations conducted prior to
4 the start of construction would involve a variety of ground-disturbing activities. The loss of topsoil
5 caused by these activities under Alternative 5 would be similar to that described under Alternatives
6 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c.

7 Based on the Soil Balance and Reusable Tunnel Material Supplement—Bethany Reservoir
8 Alternative (Delta Conveyance Design and Construction Authority 2022g:6, 7), construction of the
9 conveyance facilities under Alternative 5 would entail a loss of topsoil less than that of all of the
10 other alternatives (Table 11-5), partly because there would be no Southern Forebay.

11 As discussed under Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c, degradation of soil health could occur
12 at Alternative 5 construction sites at which the topsoil would be stripped, stockpiled, and reapplied
13 to the work area because the soil could be compacted as a result of handling and trafficking.
14 Additionally, compaction of the soil layer beneath the stripped layer could occur as a result of
15 trafficking. The near-surface native soils within the construction areas could be inadvertently
16 compacted from construction activities and consolidated beneath material stockpiles. The effects of
17 construction commonly include increased bulk density, loss of soil carbon, degraded aggregate
18 stability, reduced growth of the mycorrhizal fungi, and reduced nutrient cycling. Such effects may
19 make the soil less productive after it is applied to its destination site, compared to its pre-salvage
20 condition. Depending on the inherent soil characteristics, the manner in which it is handled and
21 stockpiled, and the duration of its storage, the reapplied topsoil may recover quickly to its original
22 condition or require many years to return to its pre-salvage physical, chemical, and biological
23 condition (Strohmayr 1999:1; Vogelsang and Bever 2010:5).

24 Several treatments (e.g., ripping, disking, and incorporating amendments to address compaction and
25 seeding), which are articulated in the Post-Construction Land Reclamation Supplement—Bethany
26 Reservoir Alternative Technical Memorandum (Delta Conveyance Design and Construction
27 Authority 2022i:8–37) on a site-by-site basis, are expected to effectively ameliorate any significant
28 degradation of soil health that may have occurred during topsoil handling and storage. After
29 demobilization of equipment, materials, and temporary facilities, sites would be graded and leveled
30 to generally meet adjacent lands. Initial soil treatments would depend on the actual disturbance, but
31 for soils that have undergone more than minimal impact, the work would be expected to include
32 ripping the soil and incorporating amendments (e.g., gypsum) to reduce compaction and to promote
33 soil health. This would be followed by spreading topsoil, cross disking, and fine grading/leveling to
34 prepare the soil surface for future use. If the end user (e.g., farmer, conservation entity) transitions
35 the site shortly after construction, they would be consulted to determine the types and quantities of
36 amendments that would be required. However, if the transition of the land to the end user does not
37 occur in a relatively short period of time, the areas would be drill seeded to provide water and wind
38 erosion control using a grass seed mix appropriate for the desired end use. Areas to be restored to
39 natural area/habitat would be seeded with a native grass mix, whereas areas to be restored to
40 agricultural use could be seeded with a temporary erosion-control seed mix.

41 With the statutory Delta having topsoil extending over 659,700 acres (Hickson and Keeler-Wolf
42 2007:33), the proportion of the topsoil areas of the statutory Delta that would experience topsoil
43 loss as a result of constructing Alternative 5 (see Table 11-5) would be very small—0.20%.

1 In relation to the 115,879 acres of the study area that has topsoil (see discussion under Alternatives
2 1, 2a, 2b, 2c, 3, 4a, 4b, 4c), the extent of project topsoil loss would also be a small proportion—
3 1.12%.

4 Operations and Maintenance

5 Due to the same reasons as for Alternatives 1, 2a, 2b, 2c, 3, 4a, 4b, and 4c, no substantial losses of
6 topsoil are expected to occur during operations and maintenance phase of Alternative 5.

7 **CEQA Conclusion—All Project Alternatives**

8 Extensive areas of native topsoil effectively would be lost as a resource as a result of excavation and
9 overcovering during construction of all of the project alternatives. Table 11-5 presents a summary of
10 the estimated topsoil losses by alternative. The table shows that between 1,302 and 3,052 acres of
11 topsoil would be lost, with the smallest loss occurring under Alternative 5 and the greatest loss
12 occurring under Alternative 2a. These acreages represent 0.20% to 0.46% (i.e., less than 1%) of the
13 total topsoil area of the statutory Delta. In relation to the part of the study area that has topsoil,
14 these acreages represent 1.12% to 2.63% of the topsoil area. Consequently, the loss of topsoil would
15 be small in relation to the extent of topsoil in the statutory Delta and in the study area.

16 In addition to the direct loss of topsoil, soil health degradation could also occur at sites in which the
17 topsoil would not be excavated or overcovered, such as at construction staging and laydown areas
18 where the soil could be compacted or otherwise affected.

19 As described in Chapter 3, *Description of the Proposed Project and Alternatives*, the Post-Construction
20 Land Reclamation technical memoranda for the central and eastern alignments and for the Bethany
21 Reservoir alternative (Delta Conveyance Design and Construction Authority 2022h:6, 2022i:6)
22 include measures that would be undertaken to strip and manage (mineral) topsoil, RTM, and
23 excavated peat, as well as for revegetating areas in which topsoil and other materials have been
24 applied. Additionally, the Soil Balance Technical Memorandum for the central and eastern
25 alignments in the C-E EPR (Delta Conveyance Design and Construction Authority 2022e:2, 3) and the
26 Soil Balance and Reusable Tunnel Material Supplement—Bethany Reservoir Alternative (Final
27 Draft) (Delta Conveyance Design and Construction Authority 2022g:3) specify that 6 inches of
28 topsoil would be removed and stockpiled from construction work areas at all tunnel shafts, the
29 Southern Complex, and the Bethany Complex for all project alternatives. Some of the topsoil would
30 be placed in permanent stockpiles and some would be used to cover permanent RTM stockpiles.
31 With respect to sites in which trenching would be done to install conveyance facilities or to install or
32 relocate underground utilities, the topsoil would be segregated from the subsoil excavated from
33 open-cut trenches, stockpiled, and reapplied in reverse order to the surface after the pipe or utility
34 has been installed. No salvaging of organic (peat) topsoil would occur beneath permanent RTM
35 stockpile sites and RTM would be permanently stockpiled on top of the peat. This approach would
36 have the benefit of reducing greenhouse gas emissions which would otherwise occur if peat were
37 first salvaged and applied to the top of the RTM stockpile, where it would be subject to oxidation.
38 Therefore, the project would minimize the extent of topsoil that would be lost and minimize impacts
39 on soil health to the maximum extent practicable.

40 Further, compliance with the State Water Board Stormwater Construction General Permit, as
41 described in project Environmental Commitment EC-4b: *Develop and Implement Stormwater*
42 *Pollution Prevention Plans*, requires that the extent of vegetation removal and soil disturbance be
43 minimized to the maximum extent practical in project design and during construction.

1 Implementing this environmental commitment would help reduce the extent of topsoil loss and of
2 degradation of soil health

3 Because the loss of topsoil would be minimal in relation to the extent of topsoil that exists in the
4 statutory Delta and the study area and because the technical memoranda mentioned above specify
5 measures that would substantially ameliorate effects on soil health, the impact would be less than
6 significant.

7 ***Mitigation Impacts***

8 *Compensatory Mitigation*

9 Although the CMP described in Appendix 3F does not act as mitigation for impacts on soils from
10 project construction or operations and maintenance, its implementation could result in impacts on
11 soils.

12 As described under Impact SOILS-1, compensatory mitigation is expected to be built to mitigate, in
13 part or in whole, the potential impacts resulting from the construction and operation and
14 maintenance of the project on terrestrial and aquatic biological resources. The compensatory
15 mitigation is described in detail in Appendix 3F. The mitigation efforts would require constructing
16 permanent facilities such as access roads and levees/embankments, degrading existing levees,
17 excavating channels, and converting areas that are open water to other, vegetated habitats.

18 As discussed in Appendix 3F, at the Bouldin Island mitigation site, a new setback levee would be
19 constructed behind and connected to the existing levee, and parts of an existing levee either would
20 be removed or degraded (i.e., reduced in height but not entirely removed). The existing levee
21 segments that are removed would be converted to open water. Both the removed and degraded
22 levee segments would not entail a gain or a loss in topsoil acreage. The plan anticipates that
23 imported fill material would be needed to construct some or all the new setback levee. Because the
24 mitigation effort is in the planning phase, the CMP does not specify the length or footprint area of
25 new setback levee that would be constructed, such that is not possible to accurately calculate the
26 area of topsoil that would be overcovered by fill material. However, based on the CMP's reference to
27 up to 5 miles of new fish-friendly levees being constructed, assuming that the levee cross-section
28 would be 50 feet wide, an estimated maximum loss of 30.3 acres of topsoil would be overcovered.
29 The CMP also would involve converting areas that are now open water (i.e., not underlain by
30 topsoil) to vegetated habitats (i.e., underlain by topsoil). Such conversions would result in a net
31 increase in topsoil areas of 4.2 acres.

32 At the I-5 ponds mitigation site, conversion of areas that are now open water to vegetated habitats
33 would result in a net increase of approximately 20 acres of areas underlain by topsoil.

34 Taken together, implementation of the CMP on Bouldin Island and at the I-5 ponds sites would
35 result in an overall net loss of an estimated 6.1 acres of topsoil as a result of overcovering or
36 inundation.

37 Although construction of the CMP would result in the loss of topsoil, the extent would be small in
38 relation to the area of topsoil that occurs within the study area and the statutory Delta. The impact
39 on topsoil loss from the project combined with the CMP implemented at the Bouldin Island and I-5
40 ponds mitigation sites would not be substantial and, combined with project alternatives, would not
41 change overall impact conclusions.

1 As described in Appendix 3F, compensatory mitigation would also involve excavation and other
2 types of earthwork at undetermined channel margin and tidal wetland mitigation sites within the
3 North Delta Arc, which could result in the loss of topsoil and degradation of soil health. The native
4 topsoil loss that could occur at the channel margin sites is not expected to be extensive. The tidal
5 wetland restoration would primarily involve breaching or construction of setback of levees. Where
6 practicable and appropriate, portions of the tidal wetland restoration sites would be graded to raise
7 the ground level to an elevation that would support tidal marsh vegetation. It cannot be known at
8 this time the type and extent of the earthwork and subsequent extent of topsoil loss and soil health
9 effects that could occur at the undetermined tidal wetland and channel margin restoration sites;
10 however, unless extensive native topsoil areas are covered with dredged material or RTM, the
11 amount of topsoil loss is expected to be relatively small in comparison to the extent of topsoil loss
12 that would occur as a result of constructing the conveyance facilities. Therefore, the project
13 alternatives combined with compensatory mitigation would not change the overall impact
14 conclusion of less than significant.

15 Other Mitigation Measures

16 Some mitigation measures would involve activities such as excavating topsoil, transporting topsoil,
17 and applying and grading topsoil and would result in the potential loss of topsoil. Additionally, soil
18 health degradation could occur at sites in which the topsoil would not be excavated or overcovered,
19 such as at construction staging and laydown areas where the soil could be compacted or otherwise
20 affected. The mitigation measures with potential to result in the loss of topsoil are: Mitigation
21 Measures BIO-2c: *Electrical Power Line Support Placement*, AG-3: *Replacement or Relocation of*
22 *Affected Infrastructure Supporting Agricultural Properties*, AES-1c: *Implement Best Management*
23 *Practices to Implement Project Landscaping Plan*, CUL-1: *Prepare and Implement a Built-Environment*
24 *Treatment Plan in Consultation with Interested Parties*, and AQ-9: *Develop and Implement a GHG*
25 *Reduction Plan to Reduce GHG Emissions from Construction and Net CVP Operational Pumping to Net*
26 *Zero*. Temporary loss of topsoil resulting from implementation of mitigation measures would be
27 similar to construction effects of the project alternatives in certain construction areas and would
28 contribute to loss of topsoil impacts of the project alternatives. Measures would be implemented to
29 manage (mineral) topsoil and ameliorate any adverse effects of soil health. Other mitigation
30 measures would minimize the extent of topsoil that would be lost and minimize impacts on soil
31 health to the maximum extent practicable. In addition, the loss of topsoil would be small in relation
32 to the extent of topsoil that exists in the study area. Therefore, implementation of mitigation
33 measures is unlikely to result substantial loss of topsoil and degradation of soil health.

34 Overall, loss of topsoil impacts for construction of compensatory mitigation and implementation of
35 other mitigation measures, combined with the project alternatives, would not change the impact
36 conclusion less than significant.

1 **Impact SOILS-3: Property Loss, Personal Injury, or Death from Instability, Failure, and**
2 **Damage as a Result of Constructing the Proposed Water Conveyance Facilities on or in Soils**
3 **Subject to Subsidence**

4 ***All Project Alternatives***

5 *Project Construction*

6 For all project alternatives, field investigations prior to the start of construction would involve a
7 variety of ground-disturbing activities, none of which would involve constructing facilities that
8 would be constrained or affected by soils subject to subsidence, nor would the activities increase the
9 potential for subsidence.

10 For all project alternatives, some of the project facilities would be constructed in areas where the
11 surface soils and substrates are subject to subsidence, particularly the organic soils. Facilities that
12 would be constructed on or in such soils are certain launch, maintenance, and reception shaft pads
13 and other appurtenant structures; rail spurs and rail-served materials depots; temporary and
14 permanent levees and levee improvements; parts of the Southern Complex (particularly part of the
15 Southern Forebay [excluding Alternative 5, which does not include the Southern Complex]); some
16 topsoil and RTM storage areas; some bridges; and some transmission lines and access roads.¹³
17 Without adequate engineering, facilities constructed on these soils could be subject to the effects of
18 ongoing regional subsidence.

19 Based on the Tunnel Excavation and Drive Assessment technical memorandum in Attachment B of
20 the C-E EPR, the tunnel would be bored approximately 100 to 170 feet below the current ground
21 surface, beneath the organic soils (which extend up to 40 feet below the ground surface); and
22 subsidence caused by organic matter decomposition at or below tunnel depth is expected to be
23 minimal (Delta Conveyance Design and Construction Authority 2022l:1).

24 At shaft pad sites underlain by organic soils, ground improvement methods described in the C-E and
25 Bethany EPRs (Delta Conveyance Design and Construction Authority 2022c:98; 2022d:64) could be
26 used to strengthen the pad area.

27 Damage to certain conveyance facilities such as pumping plants, control structures, and forebay
28 embankments, caused by subsidence under the facilities and consequent damage to or failure of the
29 facility, could occur. Facility damage or failure could cause a rapid release of water to the
30 surrounding area, resulting in flooding, thereby endangering people and property in the vicinity.

31 Based on site-specific geotechnical investigations, feasible ground improvement measures would be
32 designed for each site in which the soils are subject to subsidence, depending on the nature of the
33 facility. Embankment foundation improvements would be implemented where needed (i.e., cutoff
34 walls for seepage, or ground improvement for embankment stability). The ground improvement
35 measures for a given facility may include various combinations of removal of peat soils, installation
36 of vertical wick drains and preloading of soils to promote soil consolidation prior to construction,
37 installation of seepage cutoff walls, and in situ soil treatments for improving foundation strength
38 such as deep mechanical mixing (DMM) or jet grouting approaches.

¹³As discussed in detail in Section 11.1.2, *Land Subsidence*, subsidence refers to a slow lowering of the ground elevation on a regional scale, typically caused by groundwater withdrawal and peat oxidation. In contrast, ground settlement occurs not on a regional scale but at specific locations where construction would occur.

1 With respect to the Southern Forebay, shaft pad fills, ring levees, and the intakes, design
2 considerations would include flood management, soil stability and seismic considerations,
3 embankment and foundation stability, and seepage cutoff wall placement. Embankment foundation
4 improvements would be implemented where needed (i.e., cutoff walls for seepage, or ground
5 improvement for embankment stability) because of potentially poorly consolidated or weak
6 foundations and seismic conditions. A 15-foot-wide access road and groundwater monitoring
7 network would be installed along the perimeter of the outboard toe of the embankment (exterior
8 slope). Ground improvement would be implemented under portions of the embankment to
9 minimize risk of ground subsidence. Ground improvement would include excavation and
10 replacement of at least 6 feet of the upper Southern Forebay embankment foundation and would be
11 performed for the entire perimeter. The excavation and replacement, and ground improvement if
12 required, would create a consistent embankment foundation and remove shallow foundation
13 discontinuities. Deeper excavation and replacement could be performed, if practical, to remove
14 unsuitable foundation materials, such as peat and highly organic mineral soils.

15 In addition to excavation and replacement of the upper foundation soils, three additional methods of
16 ground improvement would be used at the Southern Forebay for improving foundation strength,
17 including a DMM cutoff wall, surcharging, and wick drains.

18 Operations and Maintenance

19 As described in Chapter 3, *Description of the Proposed Project and Alternatives*, and in the two
20 Potential Future Field Investigations technical memoranda prepared for the project (Delta
21 Conveyance Design and Construction Authority 2022j:2-11, 2022k:2-7), the results of the
22 geotechnical investigations would be used to inform the final design of the facilities underlain by
23 soils subject to subsidence. (The ground improvement measures included in the final design would
24 mitigate subsidence-related settlement only at the facility locations, but they would not address
25 regional subsidence in the project area). Design measures used during construction would
26 compensate for excessive subsidence that could otherwise occur during the operations and
27 maintenance phase. For surficial facilities, such as embankments, levees, and shaft pads, design
28 measures would include removal of peat soils, installation of vertical wick drains, preloading of soils
29 to promote ground settlement prior to construction, and in situ soil treatments for improving
30 foundation strength to prevent excessive ground subsidence beyond allowable tolerances for
31 operations and maintenance. Therefore, no excessive soil subsidence due to implementation of the
32 project is expected to occur during the operations and maintenance phase.

33 **CEQA Conclusion—All Project Alternatives**

34 Some of the project facilities would be constructed on soils that are subject to excessive subsidence.
35 Subsidence occurring after the facility is constructed could result in damage to or failure of the
36 facility.

37 As described in Section 11.3.1, *Methods for Analysis*, geotechnical investigations would be conducted
38 at all facilities to identify the subsidence potential and types of soil avoidance or soil stabilization
39 measures that should be implemented to ensure that subsidence beneath facilities is within the
40 design limits or that facilities are constructed to withstand subsidence and would conform to
41 applicable state and federal standards. These studies would build upon the C-E EPR and Bethany
42 EPR (Delta Conveyance Design and Construction Authority 2022c, 2022d). Such standards include
43 the American Society of Civil Engineers Minimum Design Loads for Buildings and Other Structures,

1 the California Building Code (CBC), and USACE Design and Construction of Levees. The results of the
2 investigations, which would be conducted by a California registered civil engineer or California
3 registered geotechnical engineer, would be presented in geotechnical reports. The reports would
4 contain recommended measures to prevent subsidence. (See Chapter 10, *Geology and Seismicity*, for
5 discussion of state and federal standards that would be applied to address seismically induced
6 settlement.)

7 The geotechnical investigations would involve a range of surveys and analyses that would inform
8 the engineering solutions to be carried into detailed project design and construction. Consolidation
9 testing and organic matter content testing would be performed on soil samples collected during the
10 site-specific field investigations to determine site-specific geotechnical properties. Shallow soils
11 with high organic matter content that are subject to subsidence and therefore unsuitable for
12 supporting structures, roadways, and other facilities would be overexcavated and replaced with
13 engineered fill, and the unsuitable soils disposed of off-site, as described in more detail below.
14 Geotechnical evaluations would be conducted to identify soil materials that are suitable for
15 engineering purposes.

16 Conforming to state and federal design standards would protect the integrity of the project facilities
17 against any subsidence that takes place. As described in Section 11.3.1, *Methods for Analysis*, such
18 design codes and standards include the CBC and resource agency and professional engineering
19 specifications, such as the American Society of Civil Engineers Minimum Design Loads for Buildings
20 and Other Structures. Conforming to the standards and guidelines may necessitate such measures as
21 excavation and removal of weak soils and replacement with engineered fill using suitable, imported
22 soil where the native material is unsuitable for construction, construction on deep foundations into
23 competent soil material, and construction of facilities on cast-in-place slabs. These measures would
24 reduce the potential hazard of subsidence to acceptable levels by avoiding construction directly on
25 or otherwise stabilizing the soil material that is prone to subsidence.

26 Because these measures would reduce the potential hazard of subsidence to acceptable limits
27 meeting design standards, this impact would be less than significant.

28 ***Mitigation Impacts***

29 *Compensatory Mitigation*

30 Although the CMP described in Appendix 3F does not act as mitigation for impacts on soils from
31 project construction or operations and maintenance, its implementation could result in impacts on
32 soils.

33 The compensatory mitigation would be constructed on Bouldin Island and the three I-5 ponds. The
34 surface soils underlying the Bouldin Island site are organic and, therefore, subject to subsidence.
35 The compensatory mitigation is not expected to involve construction of habitable structures,
36 significant foundations, etc., but some of the mitigation efforts would entail construction of up to 5
37 miles of new setback levees on Bouldin Island, which may be founded on soils subject to subsidence.
38 Subsidence of the levee foundation soil of the levee itself over time could cause levee failure and
39 unintentional flooding. However, DWR would construct these levees according to Delta standards
40 such as Federal Emergency Management Agency Hazard Mitigation Plan or Public Law 84-99 and
41 maintain them to keep pace with subsidence of the underlying foundation soils, such as by
42 periodically adding soil material to the levee. The soils underlying the I-5 ponds site are generally
43 inorganic and, therefore, not subject to subsidence.

1 Construction of setback levees, foundations for water control structures, etc. would be required to
2 be designed and constructed in accordance with resource agency and professional engineering
3 specifications to avoid the effects of subsidence. The impact on subsidence from the project
4 combined with the CMP implemented at the Bouldin Island and I-5 ponds mitigation sites would not
5 be substantial and, combined with the project alternatives, would not change overall impact
6 conclusions.

7 As described in Appendix 3F, compensatory mitigation would also involve excavation and other
8 earthwork within the North Delta Arc at undetermined tidal wetland or channel margin restoration
9 sites, the latter which would involve construction of setback levees and possibly new levees. The
10 levees would be constructed in areas that are subject to ongoing subsidence. Unless properly
11 engineered, subsidence of the soil underlying the levee foundations over time could result in a loss
12 of freeboard and subsequent overtopping of the levees. However, levee construction would be
13 required to conform to state and federal design standards such that they would withstand any
14 subsidence that occurs. As described in Section 11.3.1, *Methods for Analysis*, such design codes and
15 standards include resource agency and professional engineering specifications. Conforming to the
16 standards and guidelines may necessitate such measures as excavation and removal of weak soils
17 and replacement with engineered fill using suitable, imported soil where the native material is
18 unsuitable for levee construction. These measures would reduce the potential hazard of subsidence
19 to acceptable levels by avoiding construction directly on or otherwise stabilizing the soil material
20 that is prone to subsidence. Therefore, the project alternatives combined with compensatory
21 mitigation would not change the overall impact conclusion of less than significant.

22 Other Mitigation Measures

23 Some mitigation measures would involve activities such as constructing structures on soils that
24 have the potential to subside. The mitigation measures with potential to be affected by subsidence
25 are: Mitigation Measures BIO-2c: *Electrical Power Line Support Placement*, AG-3: *Replacement or*
26 *Relocation of Affected Infrastructure Supporting Agricultural Properties*, AES-1c: *Implement Best*
27 *Management Practices to Implement Project Landscaping Plan*, CUL-1: *Prepare and Implement a Built-*
28 *Environment Treatment Plan in Consultation with Interested Parties*, and AQ-9: *Develop and*
29 *Implement a GHG Reduction Plan to Reduce GHG Emissions from Construction and Net CVP*
30 *Operational Pumping to Net Zero*. The potential for subsidence underlying structures from
31 implementation of mitigation measures would be similar to construction effects of the project
32 alternatives in certain construction areas. Geotechnical investigations would be conducted at all
33 facilities to identify the subsidence potential and types of soil avoidance or soil stabilization
34 measures that should be implemented to ensure that subsidence beneath facilities is within the
35 design limits or that facilities are constructed to withstand subsidence and would conform to
36 applicable state and federal standards. Geotechnical investigations would inform the site-specific
37 engineering solutions to be carried into project construction and implementation of mitigation
38 measures. Therefore, implementation of mitigation measures is unlikely to result in subsidence and
39 the impact would not be substantial.

40 Overall, subsidence-related impacts for construction of compensatory mitigation and
41 implementation of other mitigation measures, combined with the project alternatives, would not
42 change the impact conclusion of less than significant.

1 **Impact SOILS-4: Risk to Life and Property as a Result of Constructing the Proposed Water**
2 **Conveyance Facilities in Areas of Expansive or Corrosive Soils**

3 ***All Project Alternatives***

4 ***Project Construction***

5 For all project alternatives, field investigations conducted prior to the start of construction would
6 involve a variety of ground-disturbing activities, most of which would be of limited extent, as
7 described under Impact SOILS-1. The field investigations would not be constrained by expansive or
8 corrosive soils and the investigations would not increase the hazard of such soils to life and
9 property.

10 For all project alternatives, some of the water conveyance facilities would be constructed in areas
11 where the surface soils and substrates are subject to expansion or where the soil could corrode
12 concrete and uncoated steel. The integrity of the water conveyance facilities, including Bethany
13 Aqueduct pipelines, intakes, pumping plants, underground utilities, footings for above-ground
14 utilities and bridge abutments, access roads, and other features could be adversely affected by such
15 soils.

16 ***Expansive Soils***

17 Soils with a high shrink-swell potential (i.e., expansive soils) could damage facilities or cause the
18 facilities to fail. For example, foundations and pavements could be cracked or shifted and pipelines
19 could rupture. Soil expansion is a concern only at depths that are subject to seasonal changes in
20 moisture content.

21 Shrink-swell potential (represented by areas of high linear extensibility in Figure 11-3) of the near-
22 surface soils is generally low or moderate over the majority of the footprints for Alternative 1, 2a,
23 2b, 2c, 3, 4a, 4b, and 4c. Shrink-swell potential within these footprints is comparatively highest in
24 parts of the Southern Complex.

25 With the exception of the Twin Cities Complex and New Hope Tract shaft sites where the near-
26 surface soils have a high shrink-swell potential, the native near-surface soil surrounding the tunnel
27 shaft sites is low or moderate. The tunnels would be constructed at depths that are below seasonal
28 changes in soil moisture content and therefore are not subject to soil expansion and contraction.

29 The near-surface soil shrink-swell potential in the project area is highest underlying parts of the
30 Bethany Reservoir alternative (Alternative 5), where clayey mineral soils occur at or slightly below
31 the surface. The pumping plant, pipeline aqueduct, surge tanks, and discharge structure constructed
32 for that alternative could be underlain by expansive soil.

33 Site-specific soil investigations and tests would need to be conducted to determine the expansion
34 potential of the soils at the depth of each element of the conveyance facility. As described in Chapter
35 3 and the Potential Future Field Investigations technical memoranda for the project (Delta
36 Conveyance Design and Construction Authority 2022j:2-6, 2022k:2-7), geotechnical investigations
37 would be conducted at all facilities to identify the site-specific engineering characteristics of the soil,
38 including its expansion potential. For structural designs, the soil expansive potential is generally
39 considered with respect to the ASTM D4546 Standard Test Methods related to one-dimensional
40 swell or collapse of soils. This information would be used during design to determine the potential
41 for wetting-induced swell or collapse of unsaturated soils; therefore, development of design

1 methods that could range from removal and replacement of poor soils to site-specific foundation
2 design by registered engineers would be based upon accepted engineering practices. Information to
3 determine the soil characteristics would be collected during field investigations. The resulting
4 geotechnical reports, prepared by a California registered civil engineer or a California registered
5 geotechnical engineer, would describe these hazards and recommend the measures that should be
6 implemented to ensure that the facilities are constructed to withstand expansion and contraction
7 and to conform to applicable state and federal standards, such as the CBC.

8 *Soils Corrosive to Concrete*

9 Soils that are moderately or highly corrosive to concrete may cause the concrete to degrade, thereby
10 threatening the integrity of a facility. Degradation of concrete may cause foundations and concrete
11 culverts to weaken and fail.

12 The near-surface (i.e., upper 5 feet) soil corrosivity to concrete ranges from low to high within the
13 footprints of all the project alternatives (Figure 11-7). The near-surface soils at the intake facilities
14 generally have a low corrosivity to concrete. The near-surface soils at the tunnel shafts have a low to
15 high corrosivity to concrete. Because soil corrosivity to concrete is high among the near-surface peat
16 soils in the Delta, high corrosivity may also be present among the peat soils in the upper part of the
17 shafts.

18 Site-specific soil investigations would need to be conducted to determine the soil corrosivity
19 potential at depth for each element of the conveyance facility. The results of the investigations
20 would be used by certified corrosion control specialists to prepare a corrosion protection report
21 that recommends the protective measures that should be implemented to ensure that the facilities
22 are constructed to withstand corrosion and to conform to applicable federal and state standards,
23 such as the CBC.

24 *Soils Corrosive to Uncoated Steel*

25 Soils that are moderately and highly corrosive to uncoated steel (including, but not limited to
26 Bethany Aqueduct pipelines and steel rebar embedded in concrete) may cause the steel to degrade
27 and weaken, threatening the integrity of these facilities. Corrosion of the Bethany Aqueduct
28 pipelines could cause the aqueduct to leak and fail. However, the Bethany Aqueduct would be
29 constructed of coated steel, such that corrosion would not occur.

30 The near-surface soils underlying nearly all of the project alternative footprints are highly corrosive
31 to uncoated steel (Figure 11-6). Site-specific soil investigations would need to be conducted to
32 determine the corrosivity potential at depth for each element of the conveyance facility.

33 However, as described in Section 11.3.1, *Methods for Analysis*, and Chapter 3, geotechnical
34 investigations would be conducted at all facilities to identify site-specific soil corrosivity (which is
35 determined, in part, by the electrical resistivity and certain chemical attributes of the soil) hazards.
36 The results would be used by certified corrosion control specialists to prepare a corrosion
37 protection report that recommends the protective measures that should be implemented to ensure
38 that the facilities are constructed to withstand corrosion and to conform to applicable federal and
39 state standards, such as the CBC. Depending upon the site-specific resistivity values and the type of
40 facility, the corrosion protection report could describe the types of underground metal components
41 and pipe joints to provide electrical continuity, methods to isolate dissimilar metals, provide

1 protective coatings, install cathodic protection to focus corrosion on items that can be easily
2 replaced during operations and maintenance, and/or utilize corrosion monitoring stations.

3 Operations and Maintenance

4 Provided that corrosion protection systems are properly maintained, no increased risk to life and
5 property is expected by the presence of expansive or corrosive soils during the operations and
6 maintenance phase.

7 **CEQA Conclusion—All Project Alternatives**

8 Near-surface soils in the project area that are highly expansive generally occur only in part of the
9 Southern Complex and part of the Bethany Complex, where clayey mineral soils occur at or slightly
10 below the surface. The pipeline aqueduct, pumping plant, surge tanks, and discharge structure
11 constructed under the Bethany Reservoir alignment (Alternative 5) could be underlain by expansive
12 soil. Expansive soils could cause foundations, water control structures, underground utilities, and
13 pavements to crack and fail. However, DWR would be required to design and construct the facilities
14 in conformance with state and federal design standards, guidelines, and building codes. The CBC
15 requires measures such as soil replacement, lime treatment, and post-tensioned foundations to
16 mitigate the effects of seasonal shrinking and swelling.

17 Nearly all the conveyance facilities would be constructed in areas that are underlain by near-surface
18 soils that are highly corrosive to uncoated steel. Some of the conveyance facilities, such as certain
19 elements of the Southern Complex and control structures, would be constructed in areas underlain
20 by near-surface soils that are highly corrosive to concrete. Additionally, soil materials at depth that
21 are corrosive to concrete may be present that could affect the tunnels and control structures.
22 Corrosive soils could damage in-ground facilities or shorten their service life. The CBC requires such
23 measures as using protective linings and coatings, dielectric (i.e., use of an electrical insulator
24 polarized by an applied electric field) isolation of dissimilar materials, and active cathodic
25 protection systems to prevent corrosion of concrete and steel in conformance with CBC
26 requirements.

27 Conforming to these codes and standards would ensure that potential effects associated with
28 expansive and corrosive soils and soils subject to compression and subsidence would be avoided.
29 Therefore, the impact would be less than significant.

30 **Mitigation Impacts**

31 Compensatory Mitigation

32 Although the CMP described in Appendix 3F does not act as mitigation for impacts on soils from
33 project construction or operations and maintenance, its implementation could result in impacts on
34 soils.

35 As described under Impact SOILS-1 and in detail in Appendix 3F, the compensatory mitigation is
36 expected to be built to mitigate, in part or in whole, the potential impacts resulting from the
37 construction and operation and maintenance of the project on terrestrial and aquatic biological
38 resources. The mitigation efforts would require constructing permanent facilities water
39 management structures such as concrete culverts and steel tide gates. These facilities could be
40 subject to the effects of corrosive and expansive soils; however, other commonly used non-corrosive

1 products, such as high-density polyethylene (HDPE) culverts and flexible rubber tide gates, can be
2 used in expansive or corrosive soil environments. The impact caused by expansive or corrosive soils
3 from the project combined with the CMP implemented at the Bouldin Island and I-5 ponds
4 mitigation sites would not be substantial and, combined with the project alternatives, would not
5 change overall impact conclusions.

6 As described in Appendix 3F, compensatory mitigation would also involve excavation and other
7 earthwork within the North Delta Arc at undetermined tidal wetland or channel margin restoration
8 sites, the latter which would involve construction of setback levees and possibly new levees. The
9 levees could be constructed in areas that are underlain by expansive soils. Unless properly
10 engineered, seasonal expansion and contraction of the soil underlying the levee foundations could
11 reduce the integrity of the levees and result in seepage and piping of water from the water side of
12 the levee and, in extreme conditions, cause the levee to fail. However, levee construction would be
13 required to conform to state and federal design standards to avoid the effects of expansive soils,
14 such that any expansion that occurs would be within acceptable limits. As described in Section
15 11.3.1, *Methods for Analysis*, the levees would be engineered according to resource agency and
16 professional engineering specifications to avoid excessive expansion. Conforming to the standards
17 and guidelines may necessitate such measures as excavation and removal of expansive levee
18 foundation soils and replacement with engineered fill using suitable, imported soil or
19 implementation of soil stabilization measures such as lime treatment. Therefore, the project
20 alternatives combined with compensatory mitigation would not change the overall impact
21 conclusion of less than significant.

22 *Other Mitigation Measures*

23 Some mitigation measures would involve construction of structures on expansive and corrosive
24 soils. The mitigation measures with potential to be affected by expansive or corrosive soils are
25 Mitigation Measures BIO-2c: *Electrical Power Line Support Placement*; AG-3: *Replacement or*
26 *Relocation of Affected Infrastructure Supporting Agricultural Properties*; and CUL-1: *Prepare and*
27 *Implement a Built-Environment Treatment Plan in Consultation with Interested Parties*. The hazards
28 of constructing structures on expansive and corrosive soils associated with implementation of
29 mitigation measures would be similar to construction effects of the project alternatives in certain
30 construction areas of the project alternatives. Site-specific soil investigations and tests would need
31 to be conducted to determine the expansive soil and soil corrosivity potential. Compliance with CBC
32 requirements, codes and standards would ensure that potential effects associated with expansive
33 and corrosive soils would be avoided. Therefore, implementation of mitigation measures is unlikely
34 to result in expansive or corrosive soil impacts and the impact would not be substantial.

35 Overall, expansive or corrosive soil impacts for construction of compensatory mitigation and
36 implementation of other mitigation measures, combined with the project alternatives, would not
37 change impact conclusion of the less than significant.

1 **Impact SOILS-5: Have Soils Incapable of Adequately Supporting the Use of Septic Tanks or**
2 **Alternative Wastewater Disposal Systems Where Sewers Are Not Available for the Disposal of**
3 **Wastewater**

4 ***All Project Alternatives***

5 All of the project alternatives would involve construction and use of septic tanks or alternative
6 wastewater disposal systems (generally referred to as on-site wastewater disposal systems).
7 Wastewater facilities for most of the construction sites would be provided with portable restrooms.
8 Septic systems would be constructed at the intakes, Twin Cities Complex, Bouldin Island, Lower
9 Roberts Island, Southern Complex on Byron Tract (at the Byron Tract Working Shaft and the South
10 Delta Pumping Plant), and the Bethany Reservoir Pumping Plant and Surge Basin site (Delta
11 Conveyance Design and Construction Authority 2022c:87, 88; 2022d:56, 57).

12 Each system would be constructed in soils that have a similar suitability for use for on-site
13 wastewater disposal systems. Consequently, the project alternatives would have similar impact
14 levels and are therefore discussed together with respect to this impact category.

15 *Project Construction*

16 The field investigations conducted prior to the start of construction would not involve construction
17 or use of an on-site wastewater disposal system.

18 Potential impacts from the use of septic tanks or alternative wastewater disposal systems at each
19 intake, the tunnel launch shaft sites, and the South Delta Pumping Plant or the Bethany Reservoir
20 Pumping Plant could occur during project construction. As shown in Appendix 11B, *Soil Map Units,*
21 *Taxonomic Classifications, Soil Limitations, and Risk of Corrosion,* most of the soil map units in the
22 project area are underlain by soils that have a use limitation rating of very limited for use for septic
23 tank absorption fields. A review of the soil survey mapping and the specific locations of the
24 proposed septic tank/alternative wastewater disposal system locations reveals that these sites have
25 a use limitation rating of very limited for septic tank/alternative wastewater disposal systems. Such
26 limitations are due to slow water movement through the soils, a shallow depth to a saturated zone,
27 or both (Natural Resources Conservation Service 2021b).

28 *Operations and Maintenance*

29 During operations and maintenance, potential impacts from the use of septic tanks or alternative
30 wastewater disposal systems could occur at each intake, the tunnel launch shaft sites, and the South
31 Delta Pumping Plant, or the Bethany Reservoir Pumping Plant. The potential impacts during
32 operations and maintenance would be similar to those described for project construction, except
33 that they could occur throughout the design life of the project.

34 ***CEQA Conclusion—All Project Alternatives***

35 The field investigations conducted prior to the start of construction would not involve construction
36 or use of an on-site wastewater disposal system. Therefore, there would be no impact.

37 Potential impacts of the use of septic tanks or alternative wastewater disposal systems would occur
38 during construction and operations and maintenance. If a conventional disposal system were to be
39 constructed on soils with a rating of very limited for septic tank absorption fields, use of the system
40 could contaminate surface water and groundwater and create objectionable odors during

1 operations and maintenance. The water contamination could raise the risk of disease transmission
2 and human exposure to pathogens. The impact would be significant.

3 However, county planning and building departments typically require on-site soil percolation tests
4 and other analyses to determine site suitability and type of system appropriate to the site. Along
5 with compliance with county requirements, implementation of Mitigation Measure SOILS-5: *Conduct*
6 *Site-Specific Soil Analysis and Construct Alternative Wastewater Disposal System as Required*, would
7 reduce the impact to a less-than-significant level.

8 **Mitigation Measure SOILS-5: Conduct Site-Specific Soil Analysis and Construct Alternative** 9 **Wastewater Disposal System as Required**

10 1. At each proposed wastewater disposal system site, a site-specific analysis of soil
11 characteristics and groundwater conditions will be conducted to determine the soil
12 saturated hydraulic conductivity, depth to seasonal high water table, and other factors that
13 affect the suitability of the site for use for on-site wastewater disposal. Should a site analysis
14 determine that a conventional disposal system could fail, an alternative wastewater disposal
15 system, such as a mound system or a pressure-dosed mound system. The components of on-
16 site wastewater systems typically consist of a septic tank for pretreatment, a pump with a
17 small diameter pipe network, and an absorption area (also known as a leach field). A
18 mound-type leach field consists of an elevated mound of suitable imported soil that is
19 constructed atop the native soil to provide 1 to 2 feet of treatment media (i.e., suitable soil),
20 in which distribution drain lines are installed in trenches. The imported soil used to form
21 the mound is unsaturated and allows soil microbes to feed on the waste and nutrients in the
22 wastewater, thereby effectively treating the wastewater before it percolates into the
23 underlying native soil and groundwater. In a pressure-dosed mound system, the wastewater
24 is dispersed into imported fill soil consisting of rapidly permeable sands that contain a high
25 volume of free air within the pore space. This mitigation measure, where necessitated at a
26 particular site, will reduce the impact to a less-than-significant level by requiring
27 construction contractors to provide soil material of sufficient thickness and permeability
28 that is an adequate distance from the groundwater level to ensure that the effluent is treated
29 and does not contaminate groundwater. Implementation of this mitigation measure would
30 not result in an impact.

31 ***Mitigation Impacts***

32 **Compensatory Mitigation**

33 Although the CMP described in Appendix 3F does not act as mitigation for impacts on soils from
34 project construction or operations and maintenance, its implementation could result in impacts on
35 soils. However, no on-site wastewater disposal systems would be constructed for the compensatory
36 mitigation at the I-5 ponds or Bouldin Island under any of the project alternatives. As such, potential
37 impacts related to use of on-site wastewater systems would not change the less than significant
38 impact conclusion.

39 The undetermined tidal wetland and channel margin restoration sites within the North Delta Arc
40 would not have impacts associated with wastewater disposal systems because no such systems
41 would be constructed at the restoration sites. Therefore, the project alternatives combined with
42 compensatory mitigation would not change the overall impact conclusion of less than significant.

1 Other Mitigation Measures

2 Other mitigation measures proposed would not have impacts associated with wastewater disposal
3 systems because no on-site wastewater disposal systems would be constructed with
4 implementation of mitigation measures. Therefore, implementation of mitigation measures would
5 not involve soils incapable of supporting wastewater disposal system, and there would be no impact.

6 Overall, wastewater disposal system impacts for construction of compensatory mitigation and
7 implementation of other mitigation measures, combined with project alternatives, would not change
8 the conclusion of less than significant impact with mitigation.

9 **11.3.4 Cumulative Analysis**

10 The geographic scope of the analysis for soils is the project area as defined in Chapter 1, *Introduction*
11 (Figure 1-4). This geographic limit was established to coincide with the project area and to
12 encompass the footprints of all construction and conservation-related ground-disturbing activity
13 associated with the project. The geographic scope of the soils cumulative analysis is centered on
14 large-scale ground-disturbing projects in the Delta region. The analysis focuses on large projects and
15 programs within the project area and the broader Delta region that involve substantial ground-
16 disturbing activities. The principal plans, policies, and programs considered in the analysis are listed
17 in Table 11-6. A full list of projects and greater detail about each project shown in the table that
18 involve substantial ground-disturbing activities is provided in Appendix 3C, *Defining Existing*
19 *Conditions, No Project Alternative, and Cumulative Impact Conditions.*

20 **Table 11-6. Cumulative Impacts on Soils from Plans, Policies, and Programs**

Program/Project	Agency	Status	Description of Program/ Project	Effects on Soils
Delta Dredged Sediment Long-Term Management Strategy	USACE	Ongoing	Maintaining and improving channel function, levee rehabilitation, and ecosystem restoration	May increase water erosion rates. Loss of topsoil.
Lookout Slough Tidal Habitat Restoration and Flood Improvement Project (EcoRestore project)	DWR	Planning phase	Construction of approximately 2.9 miles of new setback levee to restore and enhance approximately 3,164 acres of upland, tidal, and floodplain habitat	May increase water and wind erosion rates. Loss of topsoil.
Prospect Island Tidal Habitat Restoration Project (EcoRestore project)	DWR	Ongoing	Convert 1,253 acres of freshwater tidal marshes and associated aquatic habitat	May increase water and wind erosion rates. Loss of topsoil.
Dutch Slough Tidal Marsh Restoration Project (EcoRestore project)	DWR	Ongoing	Wetland and upland habitat restoration in area used for agriculture	May increase water and wind erosion rates. Loss of topsoil.
Alameda Watershed HCP	Alameda County	Planning phase	Habitat restoration and implementation of best management and maintenance practices for conservation sites	May increase water and wind erosion rates. Loss of topsoil.
Restoring Ecosystem Integrity in the Northwest Delta	CDFW	Completed	Management and restoration of up to 1,300 acres of perennial grassland/vernal pool complex in Solano County Island Corridor	May increase water and wind erosion rates.

Program/Project	Agency	Status	Description of Program/ Project	Effects on Soils
CALFED Levee System Integrity Program	DWR, CDFW, USACE	Planning phase	Reuse of dredge material. Levee maintenance and levee improvement	May increase water and wind erosion rates. Loss of topsoil.
Delta Flood Protection Fund	DWR	Ongoing	Maintenance and rehabilitation of non-project levees in the Delta	May increase water and wind erosion rates. Loss of topsoil.
Mayberry Farms Subsidence Reversal and Carbon Sequestration Project	DWR	Completed (ongoing maintenance)	Wetland restoration and enhancement to reverse subsidence	Beneficial impact by reducing subsidence in region.
Sherman Island Setback Levee-Mayberry Slough	DWR	Completed	Construction of four sections of setback levees to increase levee stability	May increase water and wind erosion rates. Loss of topsoil.
Sherman Island—Whale’s Belly Wetlands	DWR	Ongoing	Wetland restoration and enhancement and levee construction to reverse subsidence provide 30,000 acres of habitat	May increase water and wind erosion rates. Loss of topsoil. Beneficial impact by reducing subsidence in region.
Twitchell Island—San Joaquin River Setback Levee	DWR	Planning phase	Levee stabilization and habitat restoration	May increase water and wind erosion rates. Loss of topsoil.
Central Valley Joint Venture Program	Central Valley Joint Venture	Ongoing	Restoration of 19,170 acres of seasonal wetland, enhancement of 2,118 acres of seasonal wetland annually, restoration of 1,208 acres of semi-permanent wetland	May increase water and wind erosion rates. Loss of topsoil.
Lower Putah Creek Realignment	CDFW	Planning phase	Restoration of 300-700 acres of tidal freshwater wetlands and creation of 5 miles of a new fish channel	May increase water and wind erosion rates. Loss of topsoil.

1 BiOps = Biological Opinions; DWR = Department of Water Resources; CDFW = California Department of Fish and Wildlife;
2 NMFS = National Marine Fisheries Service; USACE = U.S. Army Corps of Engineers; USFWS = U.S. Fish and Wildlife Service;
3 FERC = Federal Energy Regulatory Commission.
4

5 **11.3.4.1 Cumulative Impacts of the No Project Alternative**

6 The ongoing projects and programs within and outside of the Delta under the No Project Alternative
7 in addition to the cumulative projects would require ground-disturbing construction to either
8 construct new facilities or implement restoration and habitat enhancement goals. As outlined in
9 Section 11.3.3.1, *No Project Alternative*, projects that could occur in the absence of the Delta
10 Conveyance Project could occur in a variety of areas. Additionally, SWP operations would require
11 repair, maintenance, or protection of infrastructure such as levees, and may also include actions for
12 water quality management, habitat and species protection, and flood management. These continuing
13 actions could occur throughout the project area and could result in effects on soil erosion rates, loss
14 of topsoil, and degradation of soil health, depending on the type of construction needed for repairs
15 or adjustments to potential irrigation water and drainage needed for water quality and flood
16 management. Because of the ground-disturbing activities associated with the plans, policies, and

1 programs listed in Table 11-6 the suite of all ongoing projects and programs in the Delta could both
2 singly and collectively result in impacts on soils.

3 Impacts of ongoing projects and programs within and outside of the Delta under the No Project
4 Alternative on soil corrosivity, soil expansion, subsidence and compressible soils, and soils unsuited
5 to on-site wastewater disposal are all restricted to the sites of the respective projects and programs.

6 **11.3.4.2 Cumulative Impacts of the Project Alternatives**

7 All project alternatives would involve vegetation clearing, grubbing, excavation, placement of fill and
8 stockpiling of soil for both water conveyance construction and compensatory mitigation. Such soil
9 disturbances could cause increased water and wind erosion rates. Potential increases in water and
10 wind erosion rates would have a less-than-significant impact with implementation of Environmental
11 Commitment EC-4b: *Develop and Implement Stormwater Pollution Prevention Plans*. Additionally,
12 Environmental Commitment EC-11: *Fugitive Dust Control*, which applies to all active construction
13 sites, would minimize wind erosion. EC-11 requires preparation and implementation of a dust
14 control plan, which would specify measures to control wind erosion such as watering exposed soil
15 and stabilizing stockpiles with biopolymers. Therefore, the project alternatives would not
16 substantially combine with other past, present, and probable future projects and programs in the
17 project area because the other projects would be subject to the same State Water Board
18 Construction General Permit requirements for erosion and sediment control BMPs and effluent
19 limitations as would the Delta Conveyance Project. There would be no cumulative impact due to
20 accelerated soil erosion from construction of the Delta Conveyance Project.

21 All project alternatives would involve excavation, overcovering, and inundation (compensatory
22 mitigation areas only) of topsoil, resulting in the permanent loss of topsoil. The measures described
23 in the Post-Construction Land Reclamation technical memoranda for the central and eastern
24 alignments and the Bethany Reservoir alignment (Delta Conveyance Design and Construction
25 Authority 2022h:5-9, 2022i:6) would minimize the extent of topsoil that would be lost and would
26 ensure that impacts on soil health are minimized to the maximum extent practicable. However, the
27 impact of topsoil loss resulting from constructing the Delta Conveyance Project acting in
28 combination with other past, present, and probable future projects and programs in the region that
29 also involve topsoil losses and other soil disturbances in the region (e.g., Sherman Island—Whale's
30 Belly Wetlands, Central Valley Joint Venture Program) (see Table 11-6) and, could result in a
31 significant cumulative impact, and the project's contribution to this impact would be cumulatively
32 considerable with respect to loss of topsoil and degradation of soil health.

33 There would be no cumulative impact associated with soil corrosivity; soil expansion; subsidence
34 and compressible soils; and soils unsuited to on-site wastewater disposal. The effects of those
35 impact mechanisms are restricted to the specific impact sites and, therefore, would not act in
36 combination with other projects. Combined with other past, present, and probable future projects
37 and programs in the study area, the impacts of the project alternatives relating to soil corrosivity,
38 soil expansion, subsidence and compressible soils, and soils unsuited to on-site wastewater disposal
39 would be cumulatively less than significant.